



# Keeping transit running in an uncertain future

## Update from the SFMTA

SPUR Forum, February 17, 2022

## Operating Budget Overview

Agency finances have yet to fully recover and are not expected to do so during the upcoming 2-Year Operating Budget period 18 – 24 months. That and significant unknowns, such as pace of recovery require a **resilient budget design**.

### Manage to the Pace of Recovery

Prepare based on optimism but have stopgaps in place.

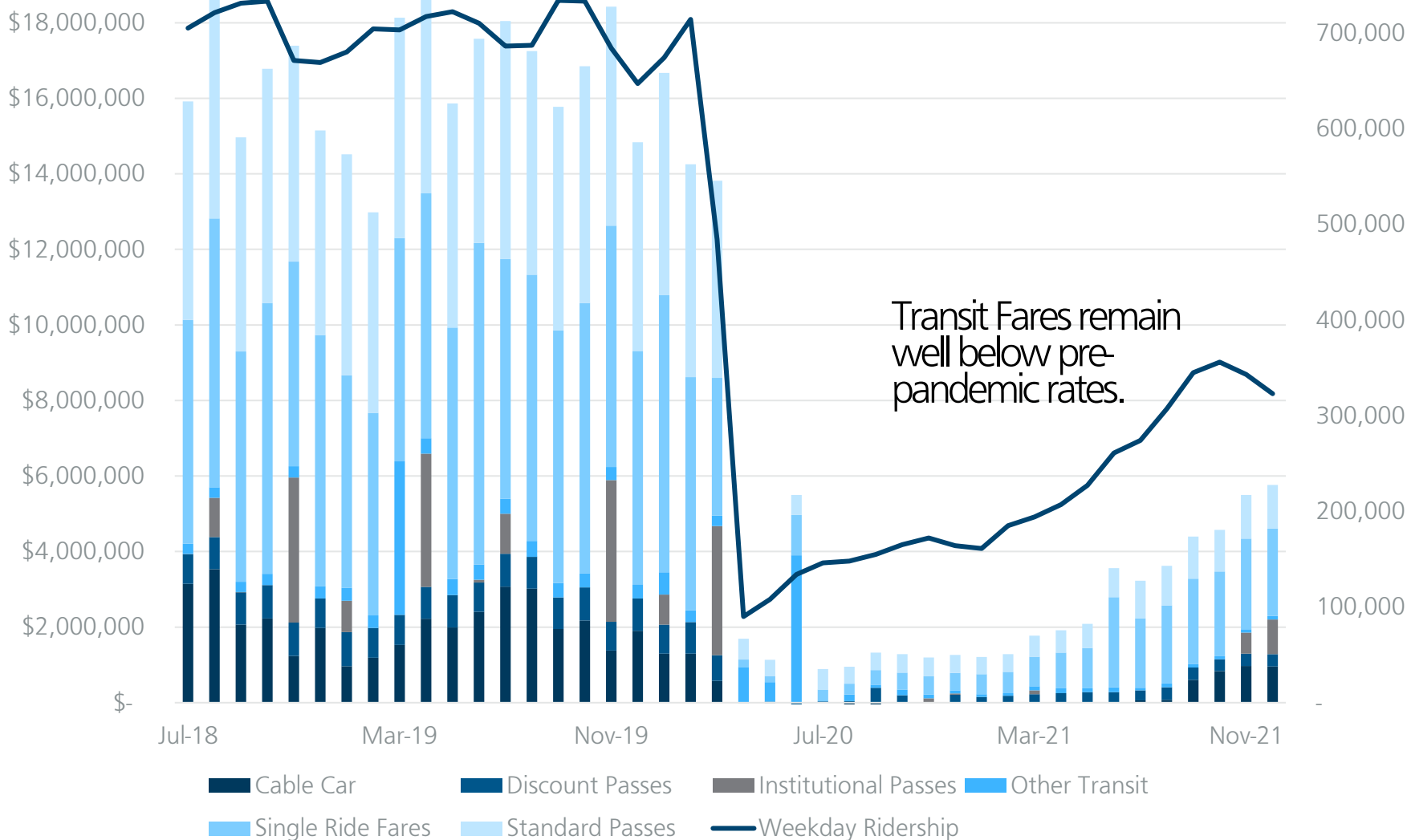
### Work toward restoration of full Agency Operations

Service restoration, street management, agency internal ops.

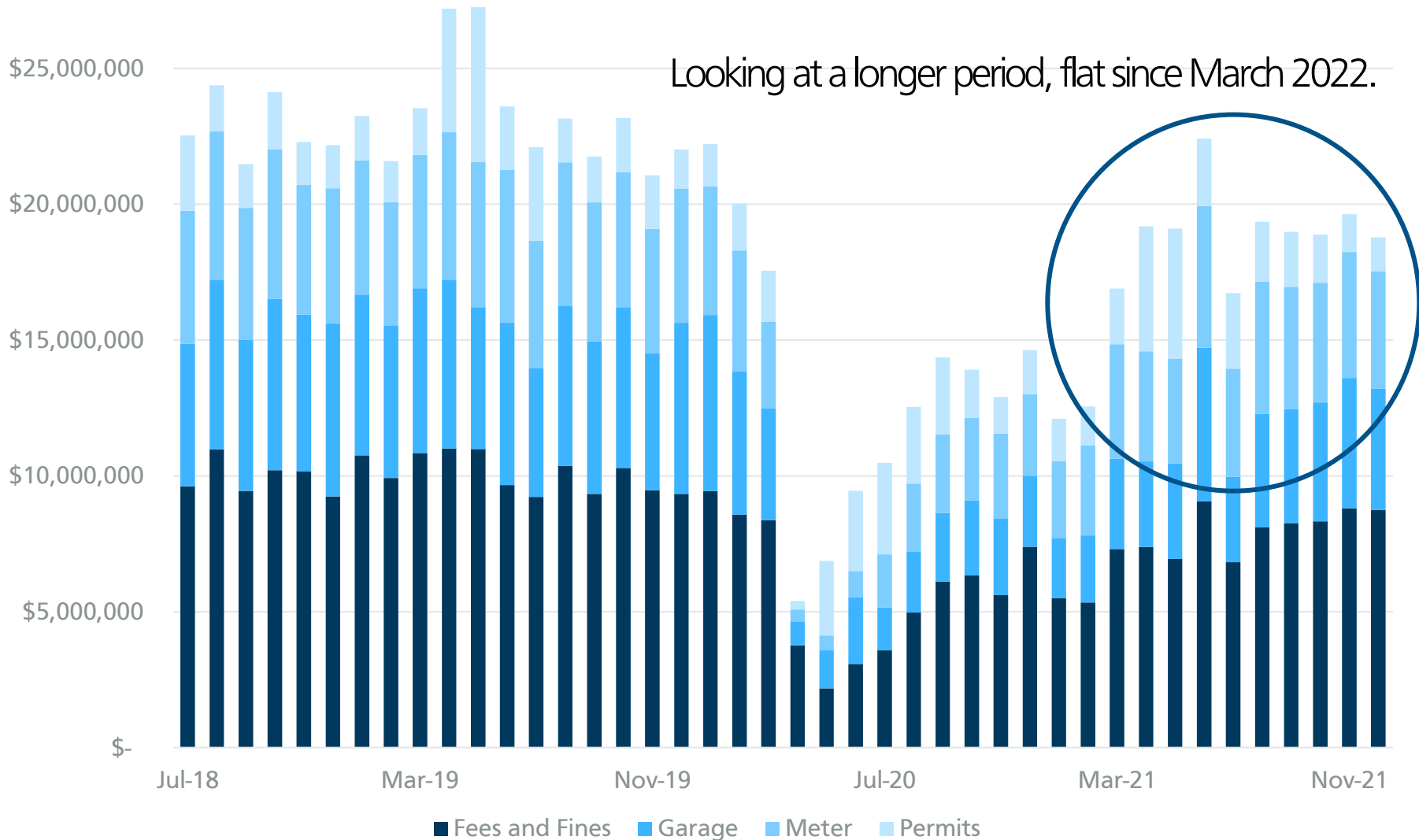
### Consider what is not known.

Impact of inflation and new labor contracts.

# Transit Fare Revenue Trend: FY 2019 to present



## Parking Revenue Trend: FY 2019 to present



[Detailed Parking Data by Account Code](#)

# Federal relief funding

Source of funds	Amount
CARES (Coronavirus Aid, Relief & Economic Security) Act	\$373,782,759
CRSSA, Consolidated Appropriations Act (HR 133)	\$340,918,537
ARPA (American Rescue Plan Act)	\$536,524,629
<b>TOTAL</b>	<b>\$1,251,235,935</b>

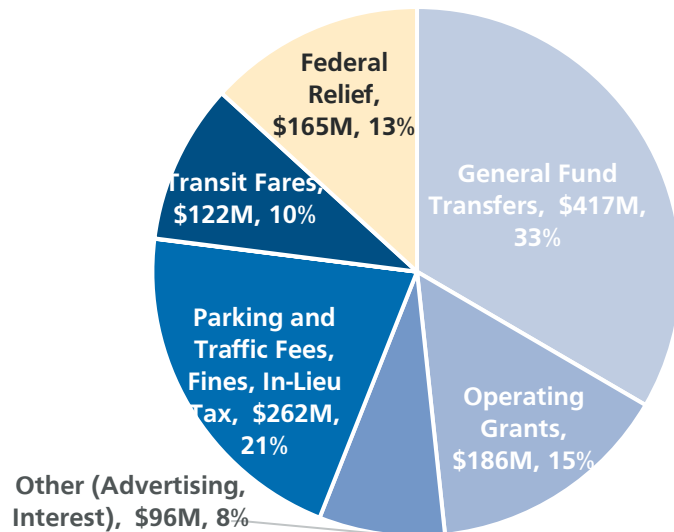
Fiscal year	Annual operations spending	Percentage of total relief funds
FY20	\$199.6 million (actual)	16%
FY21	\$449.4 million (actual)	35.9%
FY22	\$261.7 million (projected)	20.9%
FY23	\$165.6 million (projected)	13.2%
FY24	\$103.3 million (projected)	8.3%
FY25	\$47 million (projected)	3.8%
<b>TOTAL</b>	<b>\$1,226.6 billion (projected)</b>	<b>98%*</b>

## Operating Budget Base

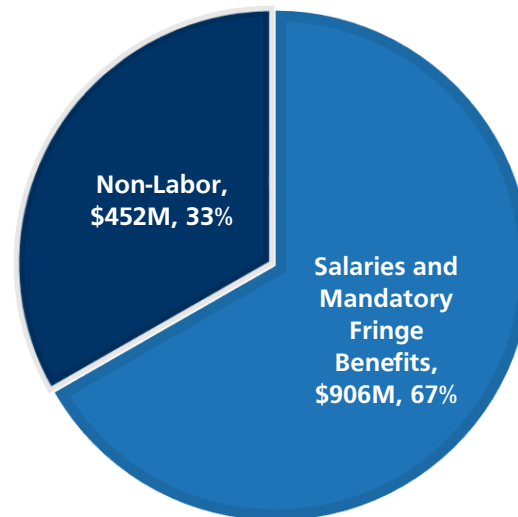
Item	FY 23, \$M	FY 24, \$M
Revenue – Projection	1,323	1,348
Expenditures – Base	1,323	1,348
<b>Base Operating Gap</b>	<b>(0)</b>	<b>(0)</b>

\* Assumes no use of one-time revenues

**FY 23 Operating Budget**  
Revenue Projection



**FY 23 Base**  
Operating Budget Expenditures



## Operating Budget Base



	FY22	FY23	FY24	FY25	FY26	FY27	All Years
<b>Optimistic</b>							
Sources	1,289	1,324	1,348	1,375	1,409	1,420	8,166
Uses	1,289	1,324	1,348	1,375	1,409	1,448	8,194
Surplus/(Shortfall)	-	-	-	-	-	(28)	(28)
<b>Mostly Likely</b>							
Sources	1,289	1,324	1,348	1,351	1,364	1,395	8,071
Uses	1,289	1,324	1,348	1,375	1,409	1,448	8,194
Surplus/(Shortfall)	-	-	-	(24)	(45)	(53)	(123)
<b>Pessimistic</b>							
Sources	1,289	1,324	1,297	1,263	1,328	1,358	7,859
Uses	1,289	1,324	1,348	1,375	1,409	1,448	8,194
Surplus/(Shortfall)	(0)	-	(51)	(113)	(81)	(90)	(335)

# FY 2023 – 2027 CIP Cycle “Weather Map”

## Needs versus Gaps

Capital Program	2021 Capital Needs	5-Year CIP Needs (25%)	Proposed CIP	Delta	% Need Met
Fleet	\$ 7,534	\$ 1,884	\$ 1,179	\$ (705)	<b>62.57%</b>
Transit Optimization & Expansion	\$ 10,903	\$ 2,726	\$ 334	\$ (2,391)	<b>12.27%</b>
Transit Fixed Guideway	\$ 2,384	\$ 596	\$ 488	\$ (109)	<b>81.79%</b>
Streets	\$ 5,149	\$ 1,287	\$ 186	\$ (1,101)	<b>14.46%</b>
Facility	\$ 4,760	\$ 1,190	\$ 159	\$ (1,031)	<b>13.33%</b>
Traffic Signals	\$ 2,293	\$ 573	\$ 91	\$ (482)	<b>15.82%</b>
Communications & IT	\$ 271	\$ 68	\$ 10	\$ (58)	<b>14.81%</b>
Parking	\$ 964	\$ 241	\$ -	\$ (241)	<b>0.00%</b>
Security	\$ 865	\$ 216	\$ 10	\$ (207)	<b>4.48%</b>
Taxi	\$ 66	\$ 17	\$ 2	\$ (14)	<b>13.70%</b>
<b>TOTAL</b>	<b>\$ 35,188</b>	<b>\$ 8,797</b>	<b>\$ 2,458</b>	<b>\$ (6,339)</b>	<b>27.94%</b>

## These potential new revenue sources are:

Source	Benefits	Short Term \$/yr	Long Term \$/yr
<b>Transportation Special Tax</b>	Dedicated tax for transportation, providing a predictable stable source for transit service and maintenance. May be bonded against for near-term capital infrastructure investment, reducing long term maintenance.	<b>\$50 m/yr</b>	<b>\$60-70 m/yr</b>
<b>Parking Tax</b>	Increase existing San Francisco Parking Tax with opportunities to reform or modify for transportation infrastructure, transit service and maintenance.	<b>\$20 m/yr</b>	<b>Declining</b>
 <b>CCSF General Obligation Bond Program</b>	The SFMTA as part of the City GO Bond Program has allowed for critical infrastructure investment, safety improvements and transit reliability investments – reducing the cost of operations and long-term maintenance.	<b>\$40 m/yr</b>	<b>\$50 m/yr</b>
 <b>Federal Grants</b>	The current proposed bi-partisan Infrastructure Bill provides opportunities for increased Federal support for up to 5-years for transportation infrastructure and maintenance campaigns.	<b>\$35 m/yr</b>	<b>\$40 m/yr</b>
<b>State Grants</b>	The current State budget designates significant additional dollars to transportation available through grants for transportation infrastructure.	<b>\$7 m/yr</b>	<b>Unknown</b>
<b>Development Revenue</b>	Development of SFMTA properties provide significant long-term opportunities to produce revenues that can go directly toward transportation infrastructure, transit service and maintenance.	<b>\$5 m/yr</b>	<b>\$25-35 m/yr</b>



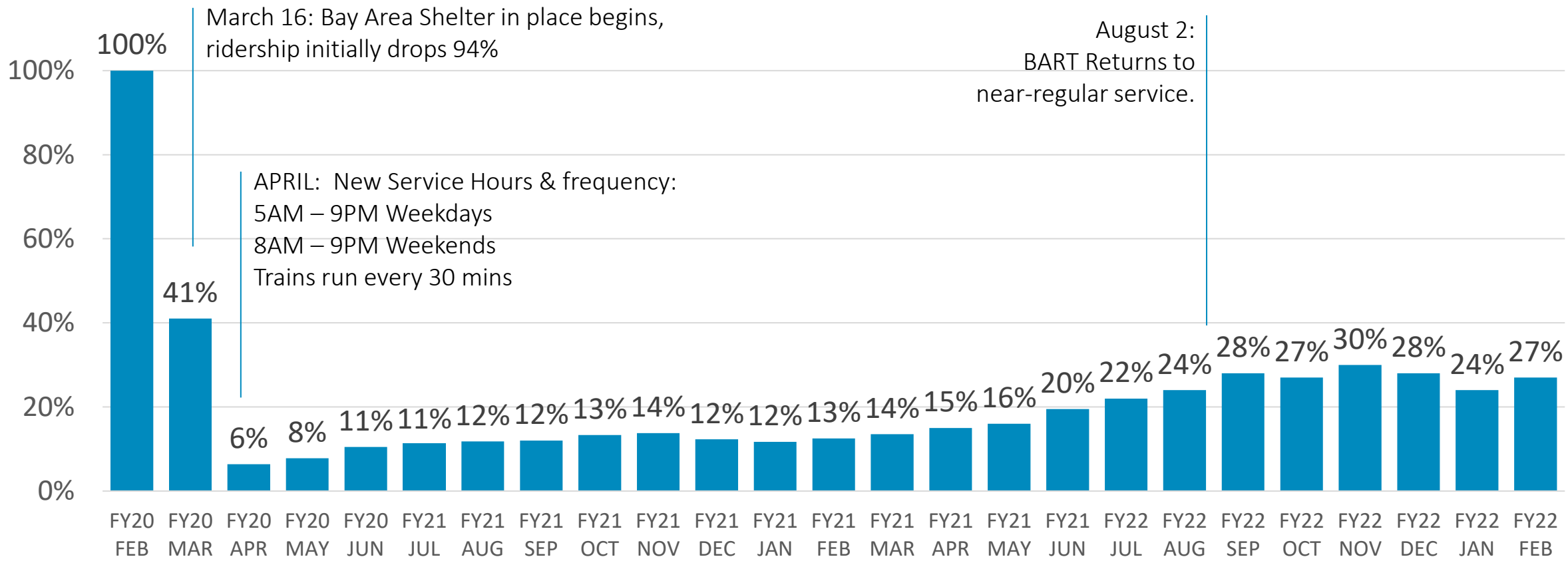
# BART Fiscal Outlook

SPUR Discussion: Keeping Transit Running in an Uncertain Future  
February 17, 2022



# BART ridership remains below pre-pandemic levels

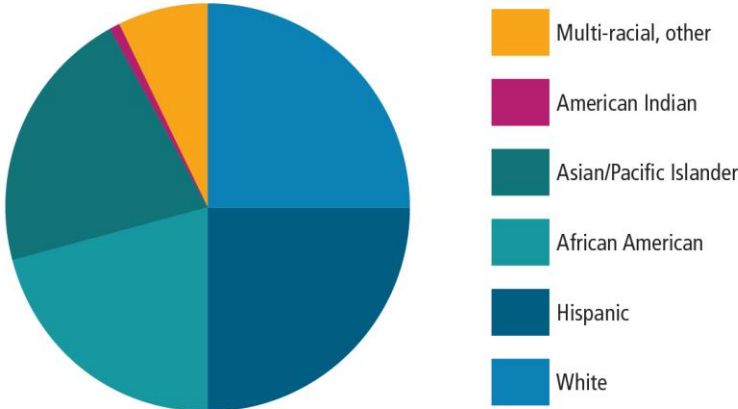
## Average Daily BART Ridership During COVID Pandemic



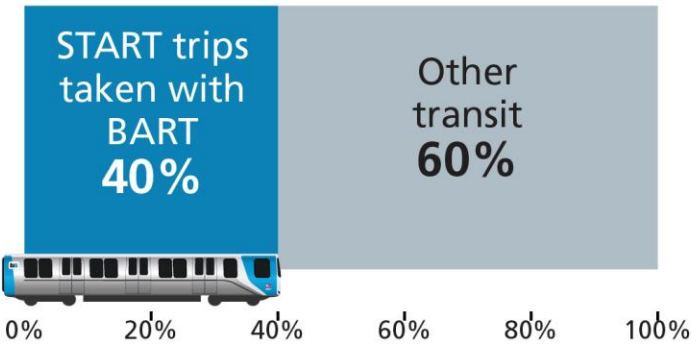
# BART riders during COVID are more transit-reliant



BART Ridership by Ethnicity



Clipper START Trips via BART



**51%**  
of BART Riders  
Report Household  
Incomes under  
\$50,000



# Passenger fare revenues have declined sharply

**Historically, fare revenue generated up to \$500M each year**

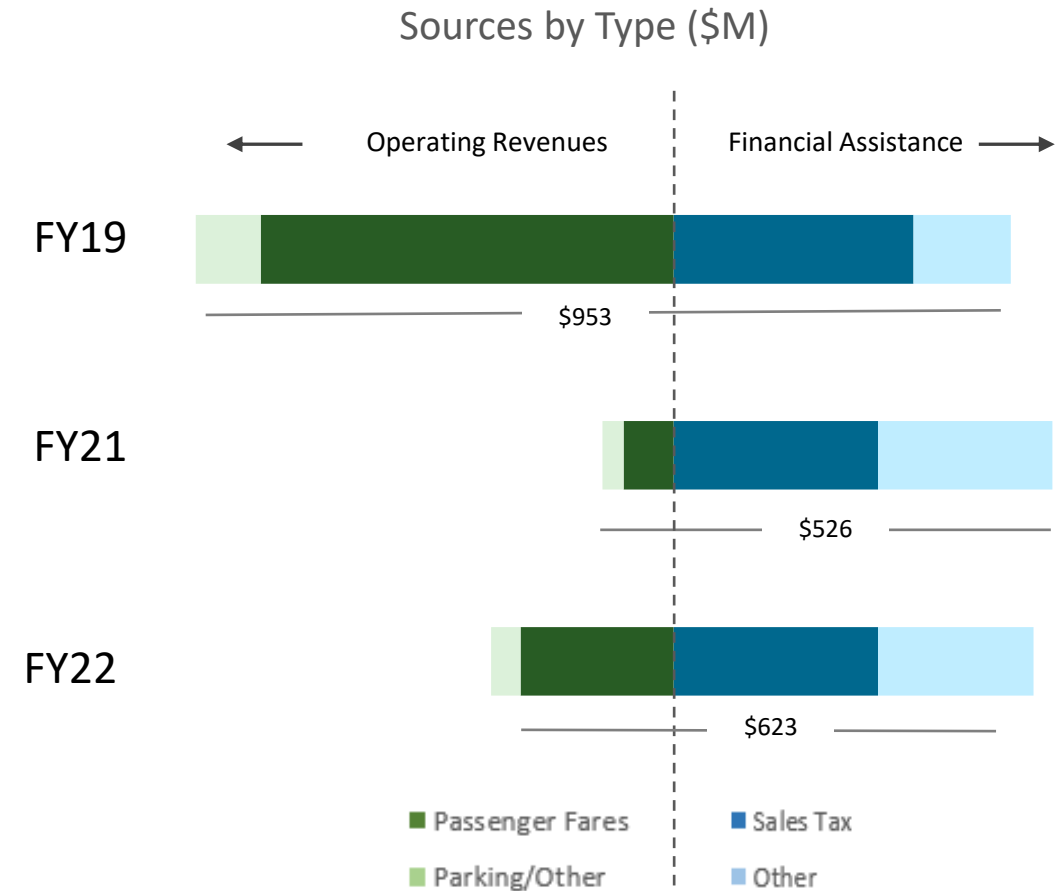
- Supporting more than 2/3<sup>rd</sup> of BART's operating expense

**Today, annual fare revenue is closer to \$100M**

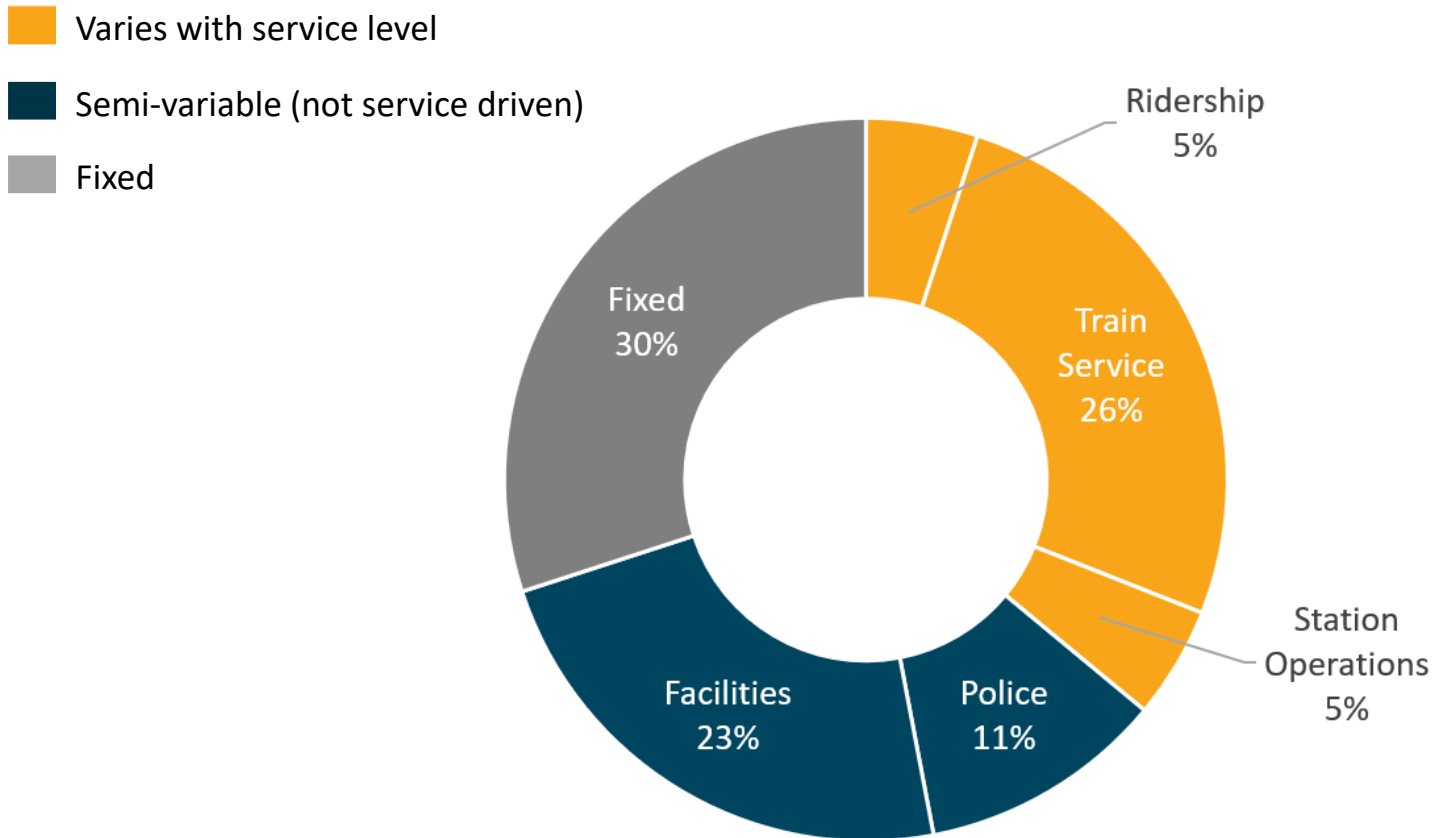
- One-time federal funds and other sources (sales/property tax) support rail service

**Long-term, fare revenue is expected to be insufficient to support rail service as before**

- Ongoing, stable source of funding will be needed



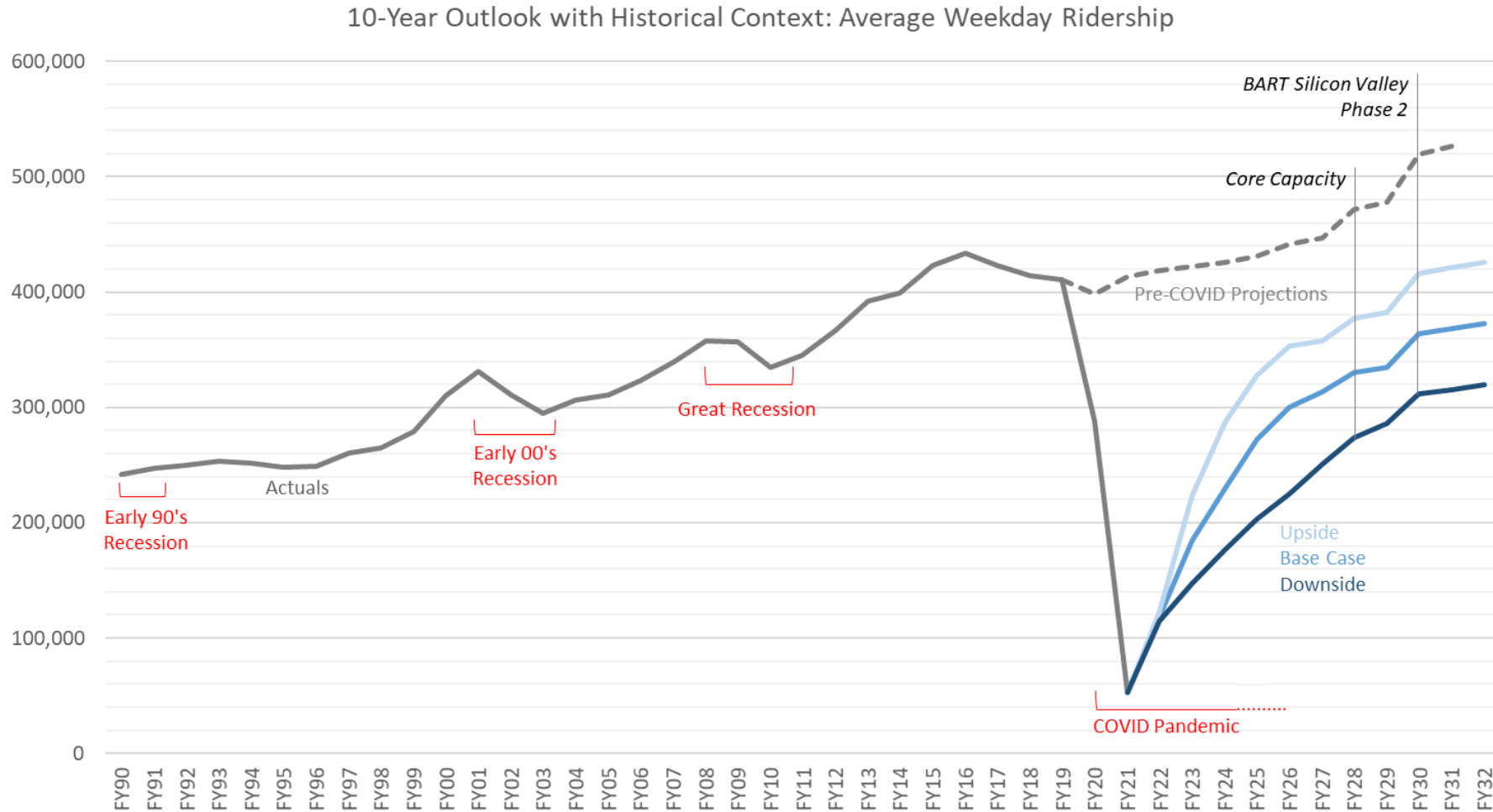
# Most rail costs do not scale with service levels



- Only 36% of BART's operating expenses scale proportionally with service levels and ridership
- The majority of BART's operating budget consists of expenses that do not scale with service levels
- Lower service levels would limit BART's ability to capture revenues from projected ridership recovery without generating commensurate cost savings

Source: BART O&M Cost Model

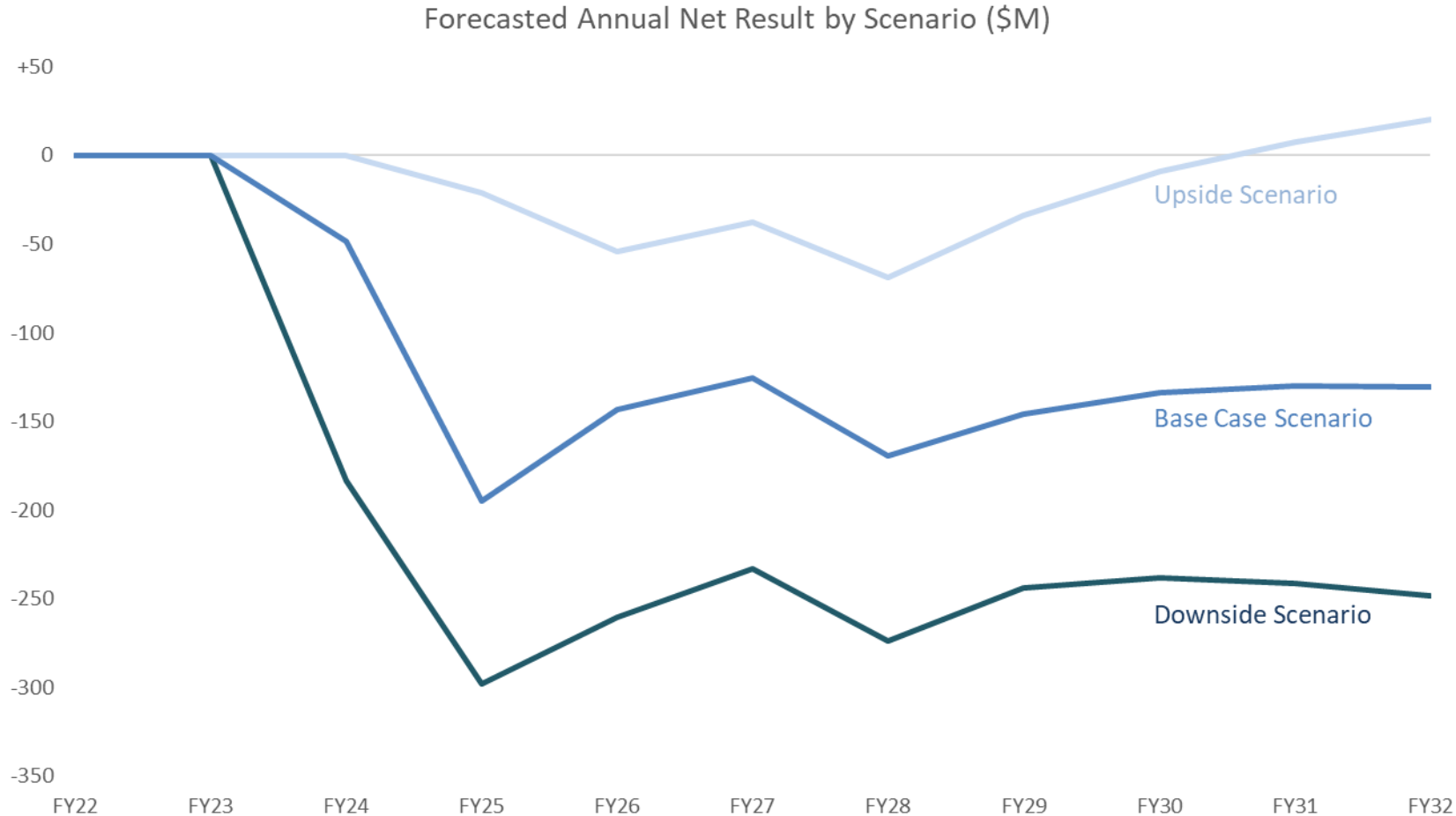
# BART is planning for a range of ridership scenarios



## Assumptions for long-term ridership recovery:

- Upside: stabilize at 80% of pre-COVID forecast
- Base Case: stabilize at 70%
- Downside: stabilize at 60%

# Without new funding, BART projects fiscal shortfalls



All scenarios assume:

- Feb 2022 service levels
- Core Capacity, Silicon Valley Phase II
- Committed capital allocations

10-year cumulative deficit

- Upside: \$225M
- Base case: \$1.2B
- Downside: \$2.2B

Expense reductions cannot close the gap

# BART is working to respond to these challenges

## Fiscal Stability Strategies

### Maximize Ridership Recovery

- Deliver top customer experience (frequent, reliable, safe, clean)
- ✓ Maintain industry-leading reliability and restore frequent service
- Maximize connections, optimize regional network
- Adapt to changing commute and growth patterns

#### Constraints

- Economic & social trends outside of our control

### Manage Expense

- Maximize efficiencies across the district
- ✓ Right size labor force, overtime in all departments
- Invest in State of Good Repair to maintain system performance and maximize cost-effectiveness

#### Constraints

- Need to restore service to capture ridership demand recovery
- Cutting service does not lead to commensurate savings

### Secure New Revenue

- Maximize non-fare operating revenue (advertising, telecom, parking, TOD)
- Explore opportunities for ongoing federal, state, or regional operating subsidy
- Develop new capital sources to relieve pressure on operating program

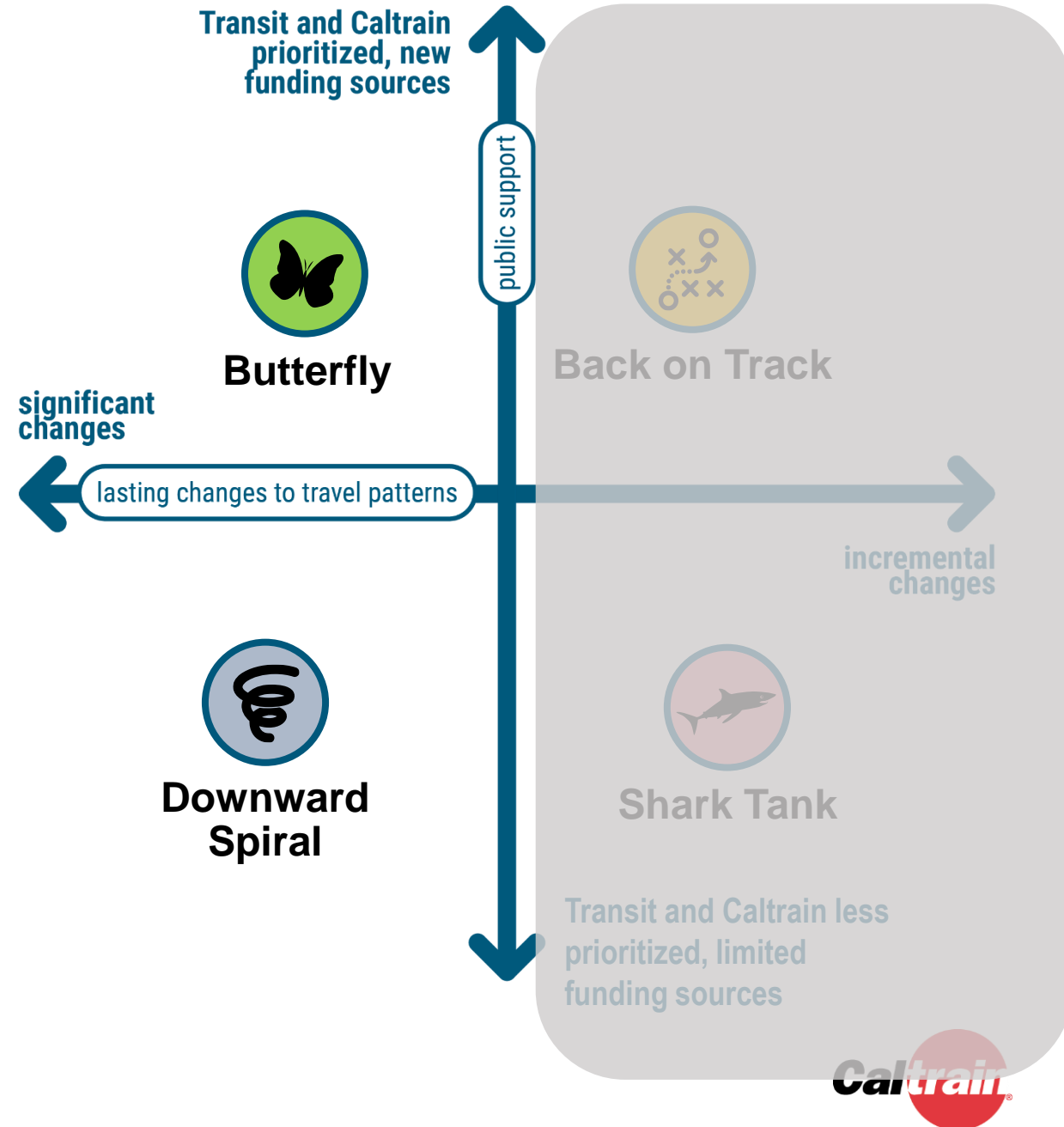
#### Constraints

- More limited funding opportunities and many needs after pandemic recedes

New revenue will be required to sustain BART service after ARP funding is exhausted

# Discussion

# Four Caltrain Scenarios

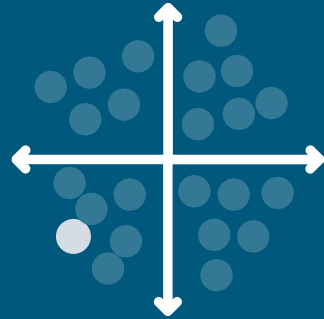




# Downward Spiral O&M

- CALTRAIN & TRANSIT FUNDING
- prioritized de-prioritized

CHANGES TO TRAVEL PATTERNS  
incremental significant



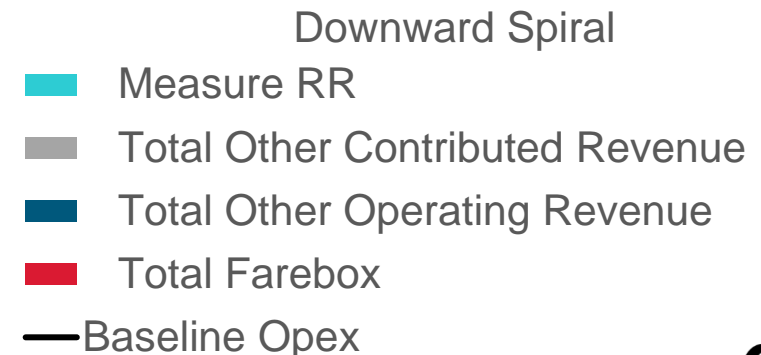
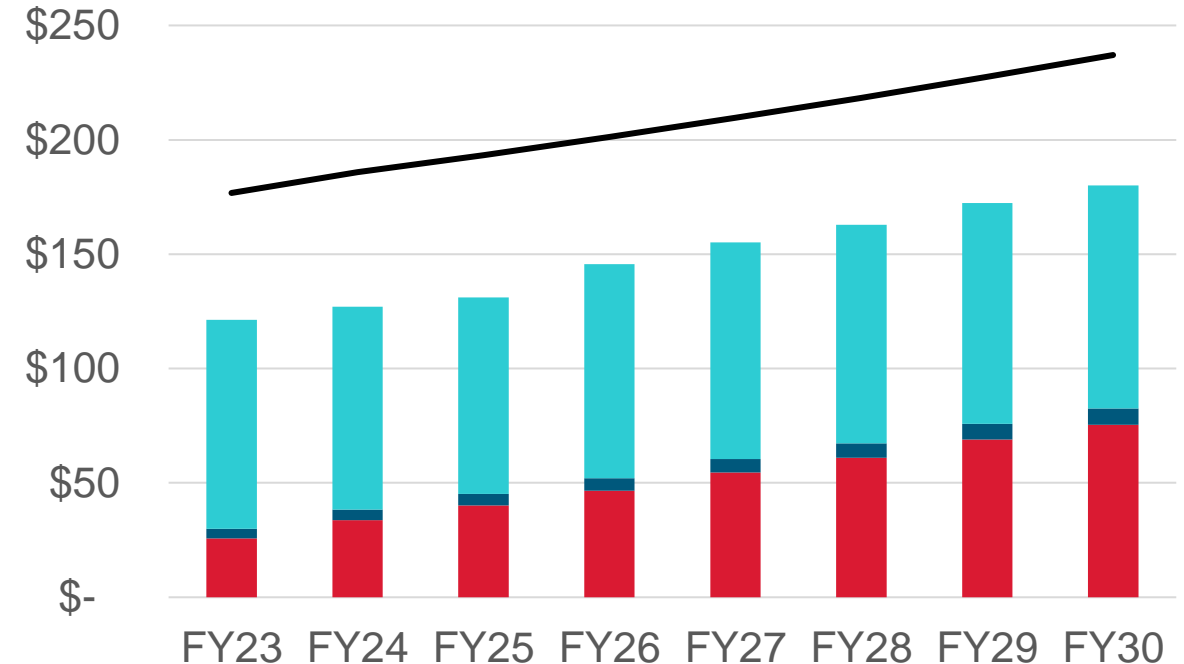
## Revenue assumptions:

- Farebox: No fare increases assumed
- Measure RR: 3 year recessionary impact with a slow return to growth for rest of the decade - full amount shown applied to operating needs
- Other Revenue: 1% YoY growth
- JPB Member Operating Contributions: none

## Service assumptions:

- FY23-30: 92tpd (4tph peak/2tph off-peak)

## Downward Spiral O&M: Revenues vs. Expenses, with Measure RR Funds and No Fare Increases

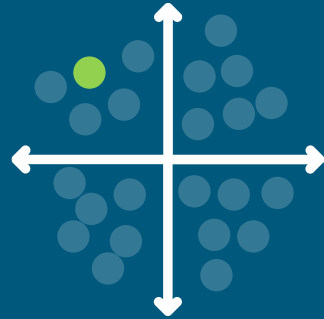




# Butterfly O&M

- CALTRAIN & TRANSIT FUNDING
- **prioritized** de-prioritized

CHANGES TO TRAVEL PATTERNS  
incremental **significant**



## Revenue assumptions:

- Farebox: No fare increases assumed
- Measure RR: 2 year recessionary impact with return to growth in FY25- full amount shown applied to operating needs
- Other Revenue: Modest increased operating funding for Public Transit at Federal or State level
- level JPB Member Operating Contributions: none

## Service assumptions:

- FY23: 92tpd (4tph peak/2tph off-peak)
- FY24-25: 116tpd (6tph peak/2tph off-peak)
- FY26-30: 168tpd (6tph peak/3 tph off-peak)

## Butterfly O&M: Revenues vs. Expenses, with Measure RR Funds and No Fare Increases

