

SPUR

Ideas + Action for a Better City

learn more at SPUR.org

tweet about this event:

@SPUR_Urbanist

#FutureVehicles



HORIZON

Autonomous Vehicles Perspective Paper

Strategies for the Bay Area

Horizon is exploring how **economic, environmental, technological, and political uncertainties** may create new challenges – or exacerbate existing ones – for the Bay Area over the coming decades.

H O R I Z O N

Futures Planning

Perspective Papers

Project Performance

PLAN BAY AREA 2050

For more information, go to:
mtc.ca.gov/horizon

Source: <https://www.flickr.com/photos/kitkit201/33692723984/>

Overview

- **Autonomous Vehicles 101**
- **Implications and Strategies**
 - Horizon Guiding Principles
 - Opportunities and Risks
 - “Big Ideas” and Applications for the Bay Area



HORIZON

Autonomous Vehicles 101

“Automated” versus “Connected”

AUTOMATED

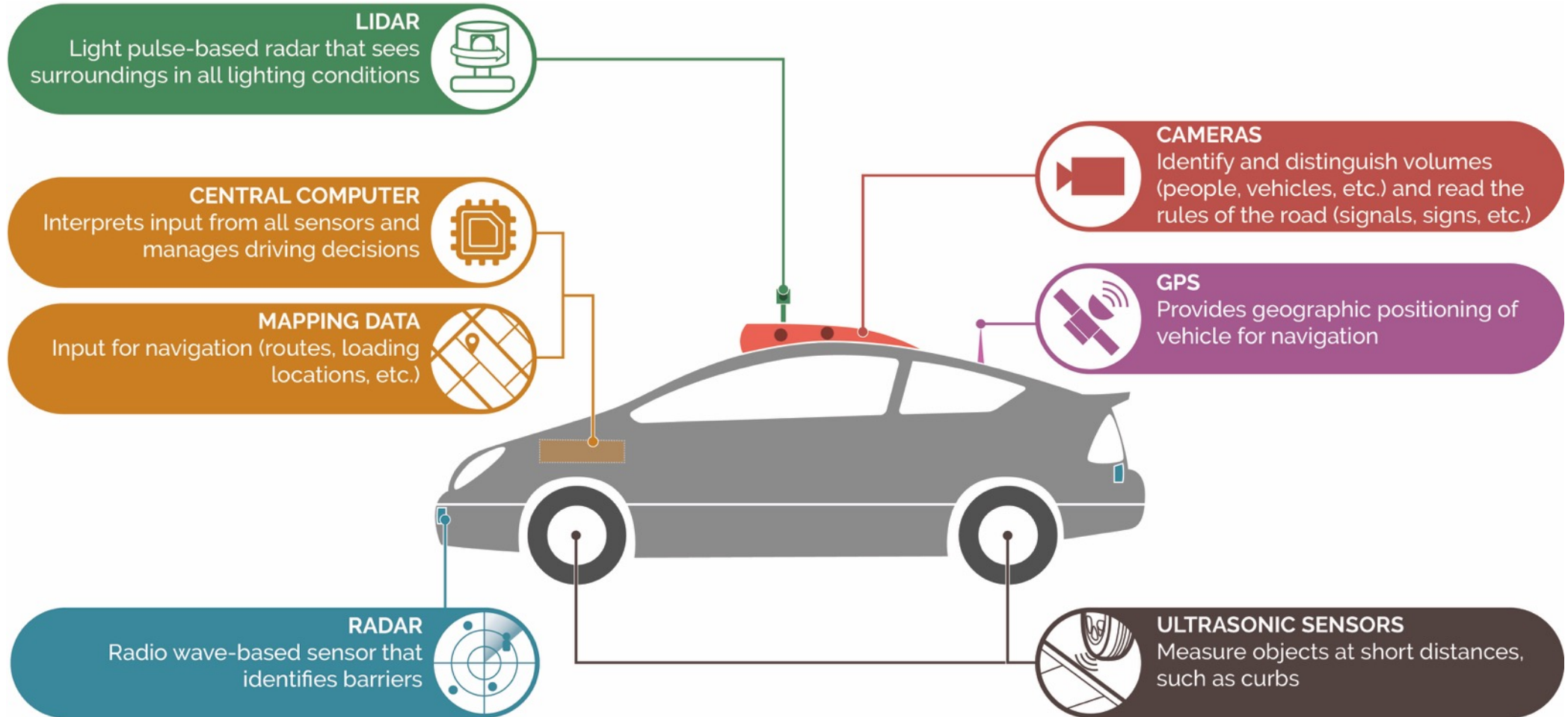
The increasing ability to drive without human assistance.

CONNECTED

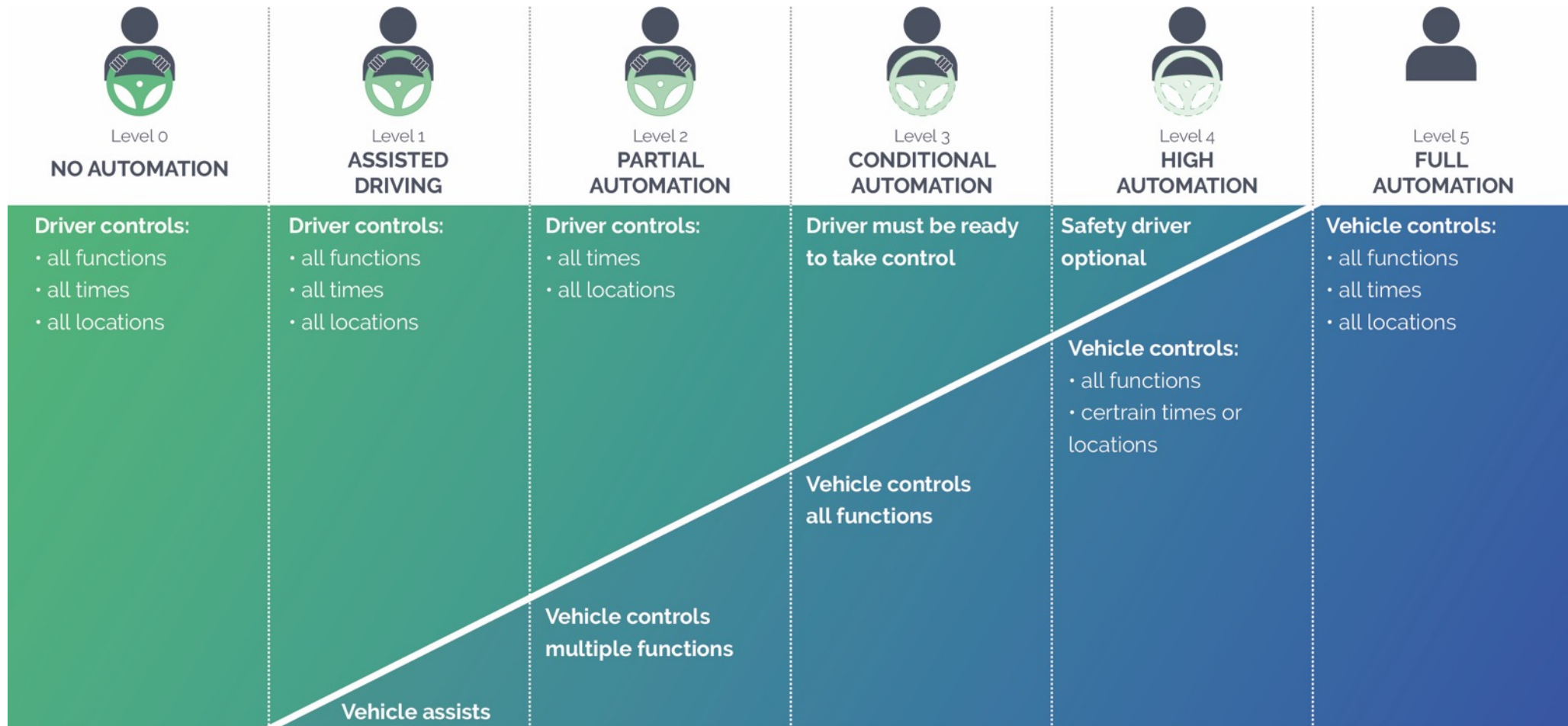
The increasing ability to share mobility or safety information among other vehicles, infrastructure, systems, etc.

None of the automation technologies require a vehicle to be connected.

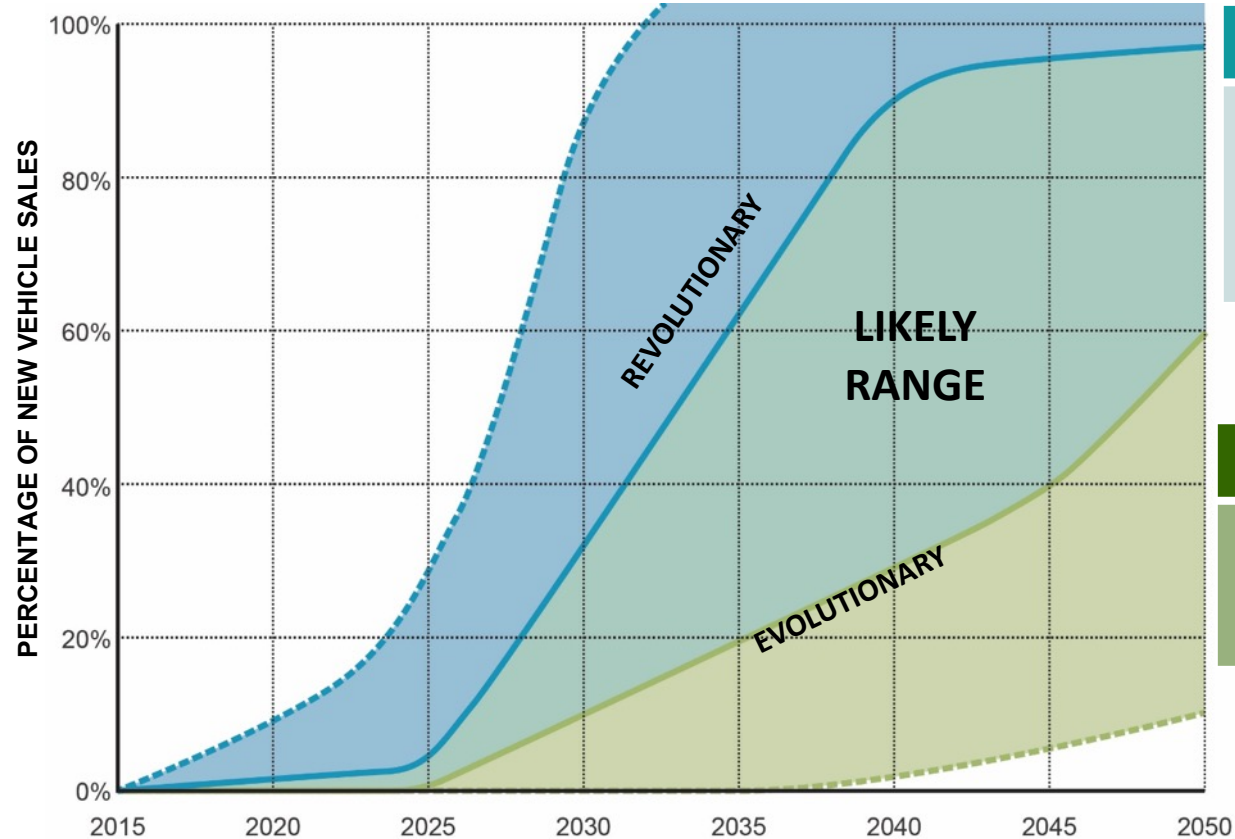
Autonomous Vehicles Components



Levels of Automation



When do AVs become commonplace?



Fully Autonomous Vehicle (L4/5) uptake predictions based on high disruption scenarios, indicates possible percentage of new car sales 2016 to 2050.

Revolutionary

- Technology breakthroughs
- Regulatory resolutions
- Shared model, at much lower cost than ownership
- Rapid adoption

Evolutionary

- Slower technology development and rollout
- Owned AV model with cost premium
- Slower adoption

The future is highly uncertain

TIMING 3 to 13 years until L5 AVs available for purchase

SAFETY +40% to +90% increase in safety

CAPACITY 0% to +45% increase in roadway capacity

DEMAND +5% to +40% increase in VMT

ENERGY/EMISSIONS -50% to + 100% change in GHGs

Bay Area Pilot Programs and Companies

Guiding Principles for Emerging Mobility, San Francisco

Lead Agency: SFMTA

Policy framework to evaluate new mobility services for all SFMTA and SFCTA decisions, including:

- Safety
- Transit
- Equitable Access
- Disabled Access
- Sustainability
- Congestion
- Accountability
- Labor
- Financial Impact
- Collaboration

Companies licensed to test AVs on California public roads

Almotive	NVIDIA
Apex.AI	Phantom AI
Apple	PlusAI
Aurora Innovation	Pony.AI
AutoX Technologies Inc	Qualcomm Technologies
Baidu	Renovo.auto
Bauer's Intelligent Transportation	Roadstar.AI
BMW	SAIC Innovation Center
Bosch	Samsung Electronics
Continental Automotive Systems	SF Motors Inc.
CYNGN	Subaru
Delphi Automotive	Telenav
Drive.ai	Tesla Motors
Ford	Toyota Research Institute
GM Cruise	Uber
Jingchi CorpLyft	Udacity
Mercedes Benz	Valeo North America
NIO	Volkswagen
Nissan	Voyage
Nullmax	Waymo
Nuro	Zoox

GoMentum Station, Concord

Lead Agency: CCTA

- Robust testing facility with city-like road networks, tunnels, over-and under-passes, and railroad crossings that simulate real world conditions.
- Testing partners include EasyMile (low-speed electric shuttles), Honda (passenger AVs), Toyota (passenger AVs), Otto (long-haul automated trucks), and Sumitomo Electric (supplier of electronics).

Shared Autonomous Vehicle Demonstration

Lead Agency: LAVTA

- First/Last mile to Dublin-Pleasanton BART station
- Low speed autonomous shuttle on public streets
- Complements fixed route buses
- Funded with BAAQMD Grant
- Partnership with County Connection, GoMentum Station, City of Dublin

AV Pilot Program, San José

Lead Agency: City of San José

- RFI for how AVs could help advance broader goals for the city.
- Six specific project areas for AV deployment, but allowed respondents to propose their own project areas.
- Two main pilot programs: small-area or corridor-specific transit service and technology to support broader AV operations in the future.



HORIZON

Implications and Strategies

The San Francisco Bay Area Aspires To Be:



AFFORDABLE

All Bay Area residents and workers have sufficient housing options they can afford – households are economically secure.



CONNECTED

An expanded, well-functioning transportation system connects the Bay Area – fast, frequent and efficient intercity trips are complemented by a suite of local transportation options, connecting communities and creating a cohesive region.



DIVERSE

The Bay Area is an inclusive region where people from all backgrounds, abilities, and ages can remain in place – with access to the region's assets and resources.



HEALTHY

The region's natural resources, open space, clean water and clean air are conserved – the region actively reduces its environmental footprint and protects residents from environmental impacts.

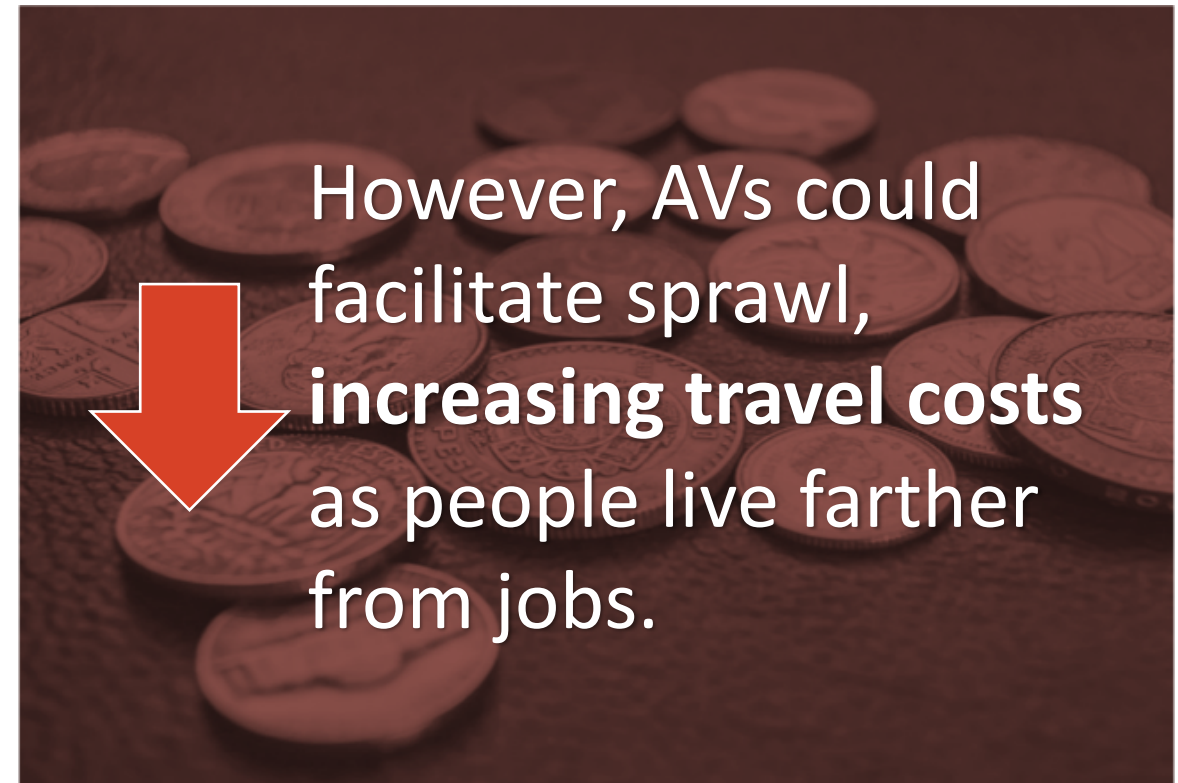


VIBRANT

The Bay Area region is an innovation leader, creating quality job opportunities for all and ample fiscal resources for communities.



Horizon Guiding Principle – All Bay Area residents and workers have sufficient housing options they can afford – households are economically secure.



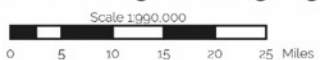
Housing Opportunity Sites in an Autonomous Future



AFFORDABLE

- Decreasing parking **demand** with AV services
- Reduce parking **requirements**
- Obsolete parking could be replaced with **infill development**

■ Parking lots and garages



Priority Strategies

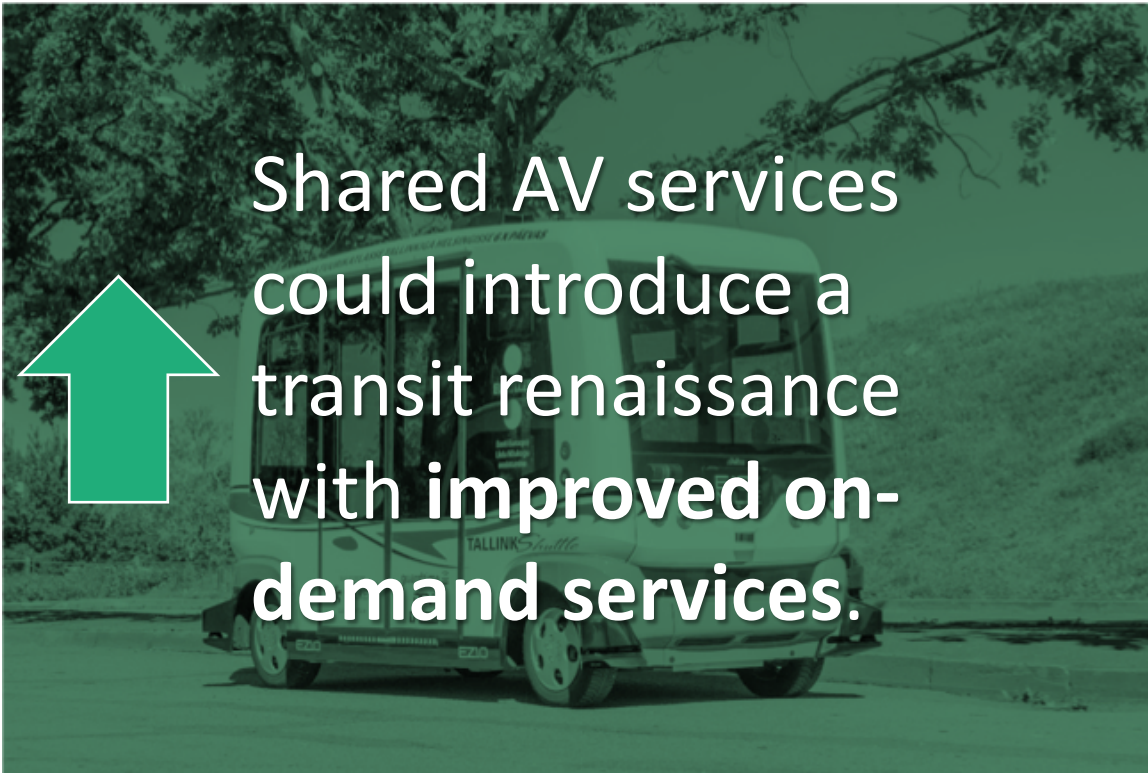
Repurpose off-street parking for **infill development**

Institute **parking maximums** for both on- and off-street parking supply

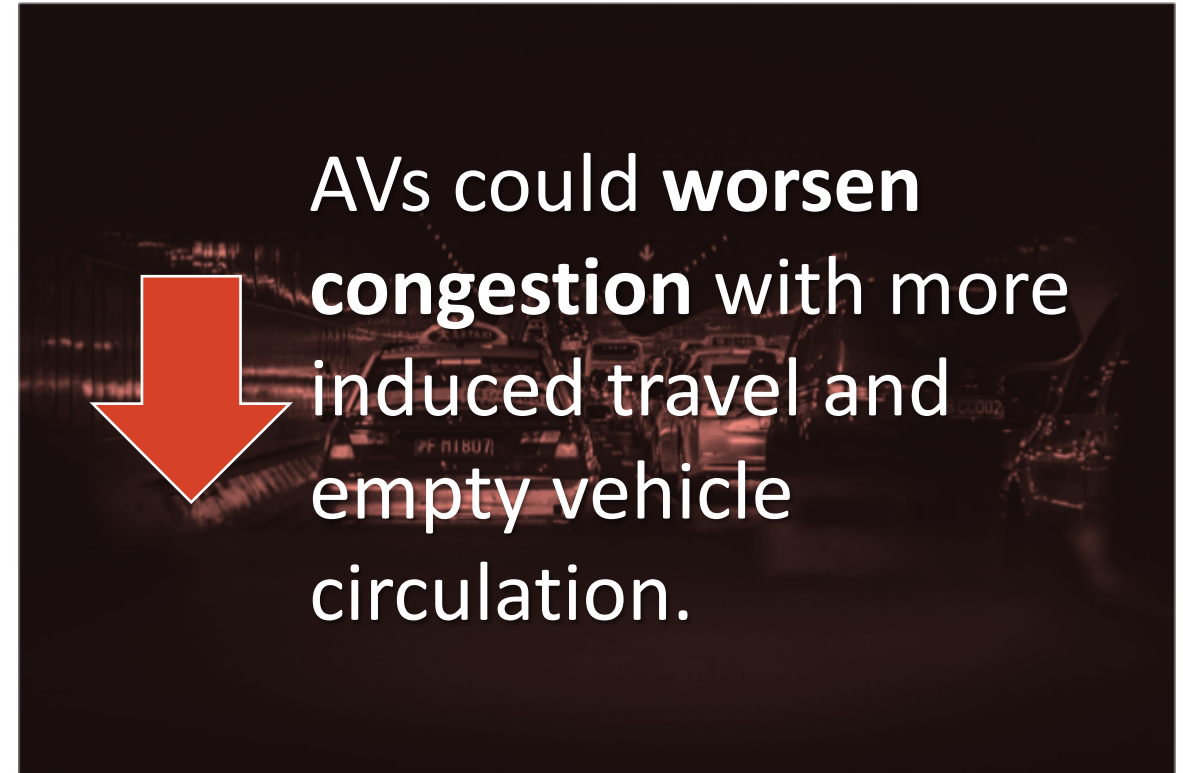
Retain or strengthen urban growth boundaries to **control greenfield development**



Horizon Guiding Principle – An expanded, well-functioning transportation system connects the Bay Area – fast, frequent and efficient intercity trips are complemented by a suite of local transportation options, connecting communities and creating a cohesive region.

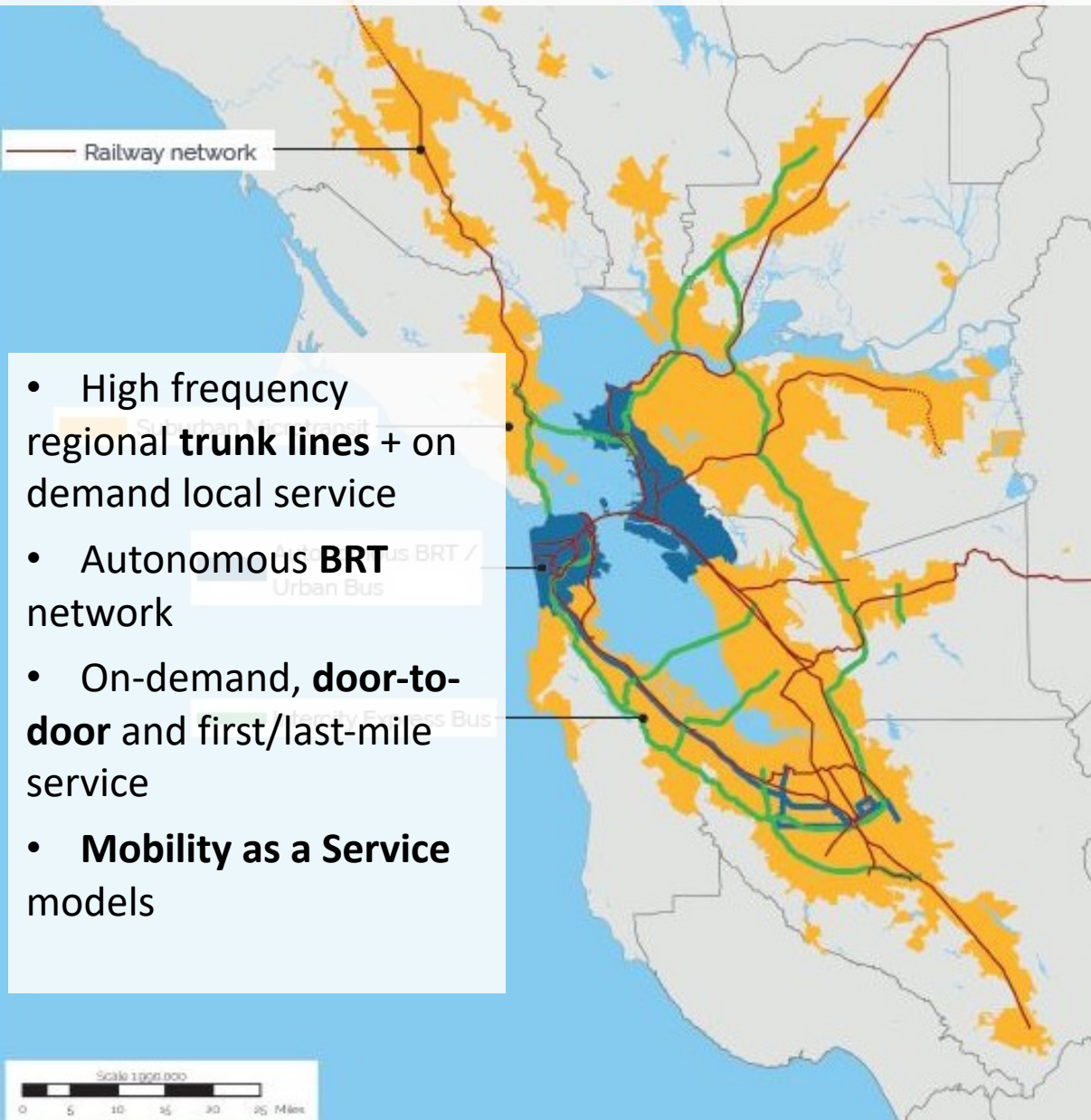


Shared AV services
could introduce a
transit renaissance
with **improved on-
demand services.**



AVs could **worsen
congestion** with more
induced travel and
empty vehicle
circulation.

Regional Autonomous Demand-Responsive Transit



CONNECTED

Priority Strategies

Double down on **high-capacity bus and rail corridors**

Innovate suburban transit with autonomous, **demand-responsive microtransit**

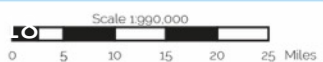
Develop a **mobility as a service** platform to provide a unified and equitable gateway to services and information

Dynamic Pricing Opportunities in an AV Future



CONNECTED

- New **data and platform** capabilities with AVs
- Dynamic pricing to manage **limited capacity**



Priority Strategies

Price mobility fairly through **dynamic road pricing**

Design **smart streets** with dynamic allocation of street and curb space

Develop industry-wide **data sharing protocols** to provide real-time information to connected AVs

HORIZON



Horizon Guiding Principle – The Bay Area is an inclusive region where people from all backgrounds, abilities, and ages can remain in place – with access to the region’s assets and resources.



Mobility options
could proliferate with
new business models,
benefitting people
from all backgrounds,
abilities and ages.



AVs could widen the
equity gap with
declining public transit,
service disparities, job
loss, digital divide.

Equitable AV Services



DIVERSE

- **Require accountability**: targets, metrics, monitoring, improvement
- Target strategies for **specific equitable outcomes**.
- Focus all strategies on **inclusive prosperity**.

Priority Strategies

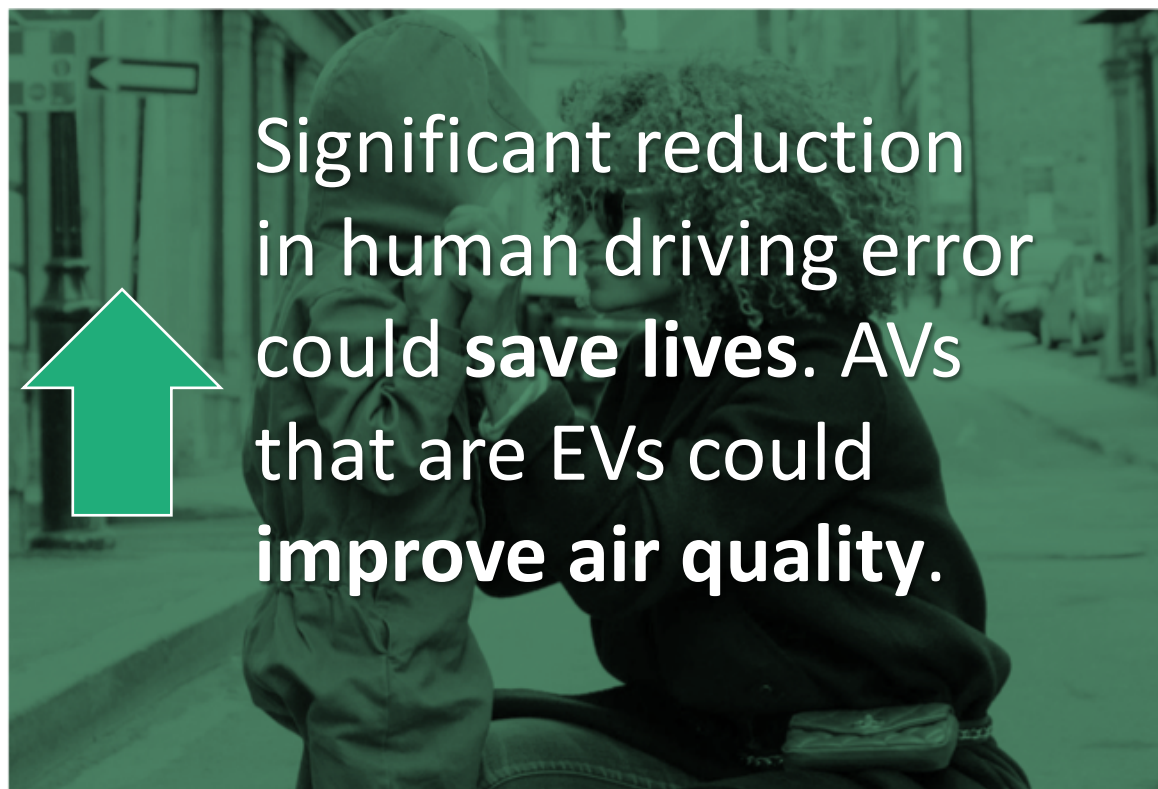
Mandate **equitable provision** of mobility services with transparent reporting

Subsidize public **transit innovations**, replacing fixed route transit in Communities of Concern

Prioritize **AV mobility services or programs** that serve Communities of Concern



Horizon Guiding Principle – The region’s natural resources, open space, clean water and clean air are conserved – the region actively reduces its environmental footprint and protects residents from environmental impacts.



Vision Zero 2.0



HEALTHY

- **Eliminate** traffic-related deaths
- Nullify **cybersecurity** vulnerabilities
- Improve **air quality**
- Reduce transportation-related **public health** issues

Priority Strategies

Cap **speed limits** in downtowns and neighborhoods

Mandate that **all AVs are EVs** and invest in the necessary infrastructure

Develop “bounty program” to reduce **hacking vulnerability**



Horizon Guiding Principle – The Bay Area region is an innovation leader, creating quality job opportunities for all and ample fiscal resources for communities.



“New Deal” for Mobility



VIBRANT

- Comprehensive program to maximize local **economic benefits** of the AV industry
- **Workforce advancement** programs
- Related **new industries** (manufacturing, data, services, goods, repair, etc.)

Priority Strategies

Strengthen the capacity of **training programs** to expand opportunities for workers in the AV industry

Target job clusters on **industrially-zoned land** for production, distribution, and repair

Pilot **innovative AV applications** that could spur new job opportunities



Affordable



Connected



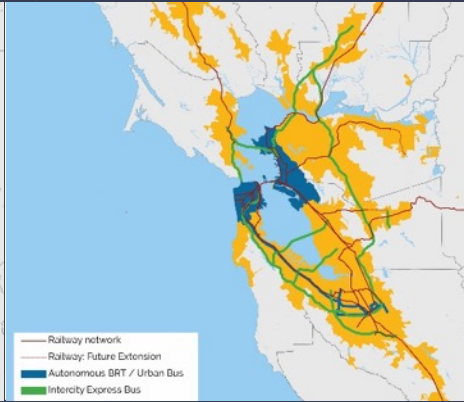
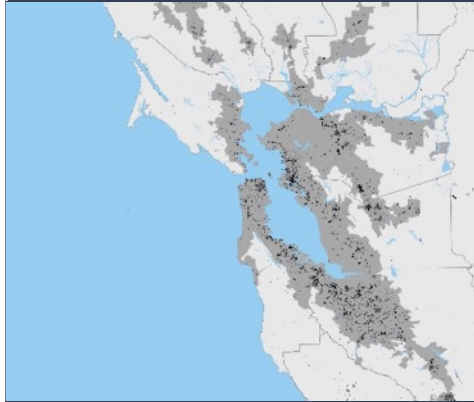
Diverse



Healthy



Vibrant



Housing Opportunity Sites

Fair Pricing & Autonomous Transit

Equitable Outcomes

Vision Zero 2.0

New Deal for Mobility

Increase affordable housing supply

Expand access to high quality transportation

Ensure universal access to AV services

Save lives and improve air quality

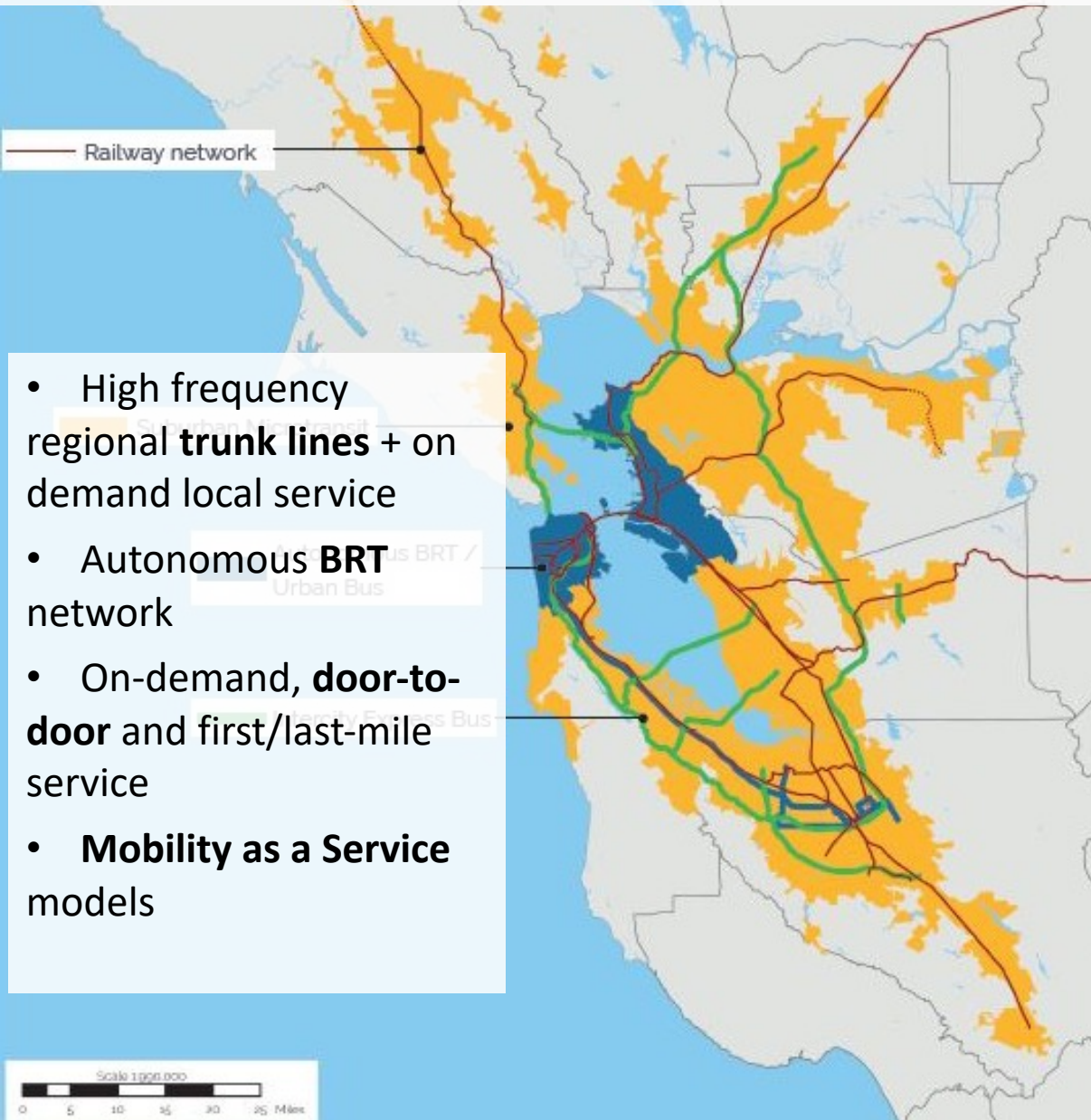
Expand prosperity and access to jobs

The background of the slide features a blurred image of a white car, possibly a taxi or a delivery vehicle, with a blue wave-like graphic overlaying the top left corner. Several semi-transparent blue rectangular blocks are scattered across the image, creating a modern, digital aesthetic.

HORIZON

Example Application

Regional Autonomous Demand-Responsive Transit



CONNECTED

Example Application

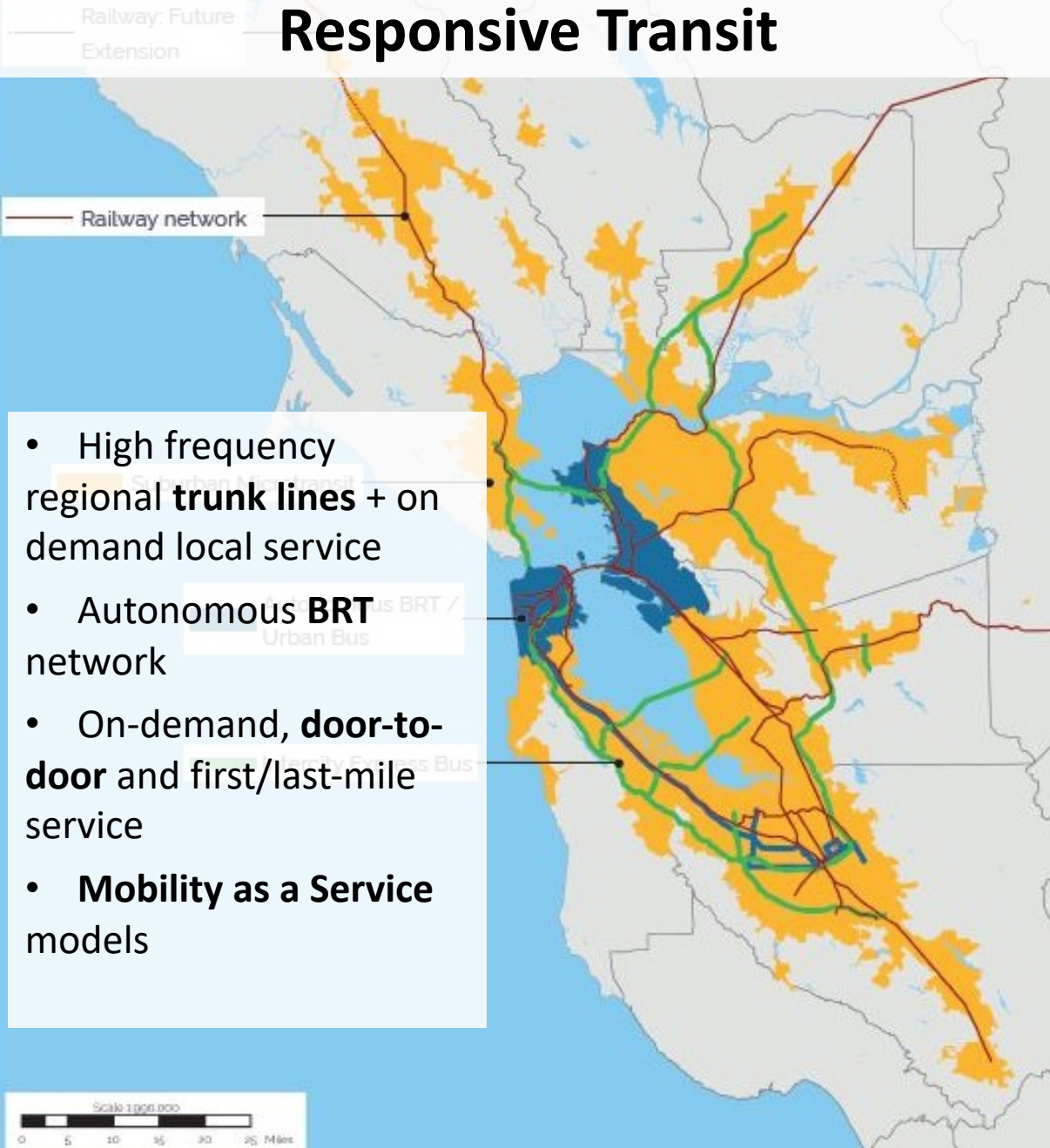
existing **high-capacity bus and rail corridors**

Higher frequency and higher speeds, resulting in travel times at least as fast as individual automobile trips.

Average service frequencies of at least 5 minutes, service spans exceeding 20 hours of service per day, on time performance of 95% or better.

The addition of 60' articulated buses, or potentially double-deck buses to provide sufficient capacity on high-demand corridors. Other routes might be better served by operating traditional 40' buses at higher frequencies.

Regional Autonomous Demand-Responsive Transit



CONNECTED

Example Application

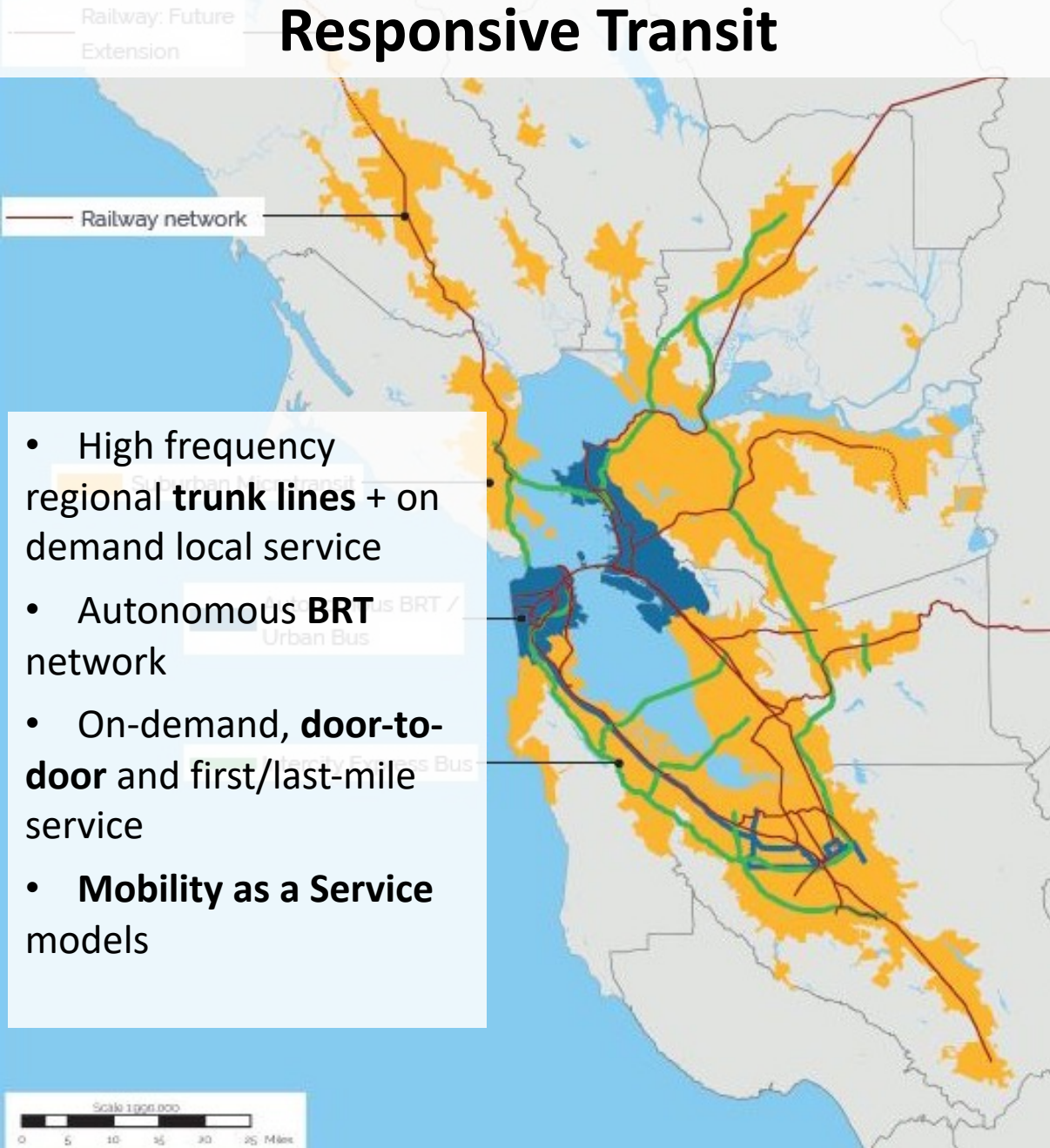
new **high-capacity bus and rail corridors**

Express bus networks on major highway corridors. Provide direct highway access, stations should be highway adjacent and preferable in-line, and land uses should support these emerging transit hubs.

Service frequencies of at least every 10 minutes, spans of service exceeding 15 hours of service per day, on-time performance of 95% or better, and travel time that is equal or superior to the autonomous vehicle.

Autonomous BRT should operate on major arterial streets in relatively high-density corridors with exclusive rights-of-way.

Regional Autonomous Demand-Responsive Transit



CONNECTED

Example Application

demand-responsive transit

Replace fixed-route bus services with demand-responsive service operated by either private or public entities and generally operating with smaller vehicles than traditional 40' buses.

Candidate locations will have relatively low performance fixed routes.

Criteria include routes with:

- Farebox recovery less than 50% and
- Operating cost per rider greater than \$10/ride.



HORIZON

mtc.ca.gov/horizon/perspective-papers



HORIZON

What's Next?

Incorporating Autonomous Vehicles Strategies into Futures Planning



Under which conditions do these priority strategies for autonomous vehicles make the most sense?

Three Futures – “What If?” Scenarios

A



**Clean
and Green**

What if... new technologies and a national carbon tax enabled greater telecommuting and distributed job centers?

B



**Rising Tides,
Falling
Fortunes**

What if... the federal government cuts spending and reduces regulations, leaving more policy decisions to states and regions?

C



**Back to
the Future**

What if... an economic boom and new transportation options spur a new wave of development?



Recognizing the growing impacts of climate change, the federal government significantly tightens environmental regulations and implements an **ambitious, nationwide carbon tax**. New technologies thrive, with **virtual reality enabling telecommuting** and **smaller-scale workplaces** distributed across town centers. While high-tech manufacturing thrives in the United States, **economic growth slows for other more energy-intensive sectors**.



2050 Bay Area Conditions (*subset*)

10.7M

population

5.5M

jobs

24%

low-income

95%

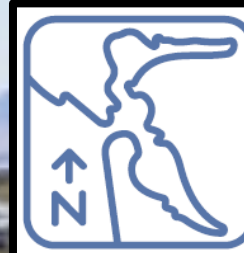
AV/EV market share

Increased

sharing preferences

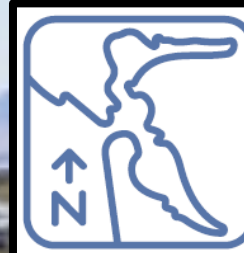
Moderate

funding



Rising Tides, Falling Fortunes

Nationwide tax cuts and spending caps result a significant reduction in federal infrastructure funding. Combined with autonomous vehicles failing to live up to the hype, **cities, regions, and states are forced to pay for much-needed traditional infrastructure** projects themselves. Lack of regulatory action on climate change worldwide results in **sea levels rising by three feet by 2050** – creating a new set of infrastructure needs in an era of slow growth.



Rising Tides,
Falling
Fortunes

2050 Bay Area Conditions (*subset*)

8.6M

population

4.3M

jobs

31%

low-income

10%

AV/EV market share

No change

sharing preferences

Limited

funding



The U.S. experiences **continued prosperity** and renewed respect on the world stage, thanks to smart and strategic policy decisions on the national level. **Rapid job growth** means more people want to move to the U.S., and **increased public investment in infrastructure** makes the nation more attractive for businesses. **Silicon Valley technologies are dominant worldwide** in everything from cars to e-commerce. Wealthy Americans seek larger suburban homes and **many depend on new technologies (such as high-speed rail)** to access urban job centers.



Back to
the Future

2050 Bay Area Conditions (*subset*)

13.6M

population

6.7M

jobs

22%

low-income

75%

AV/EV market share

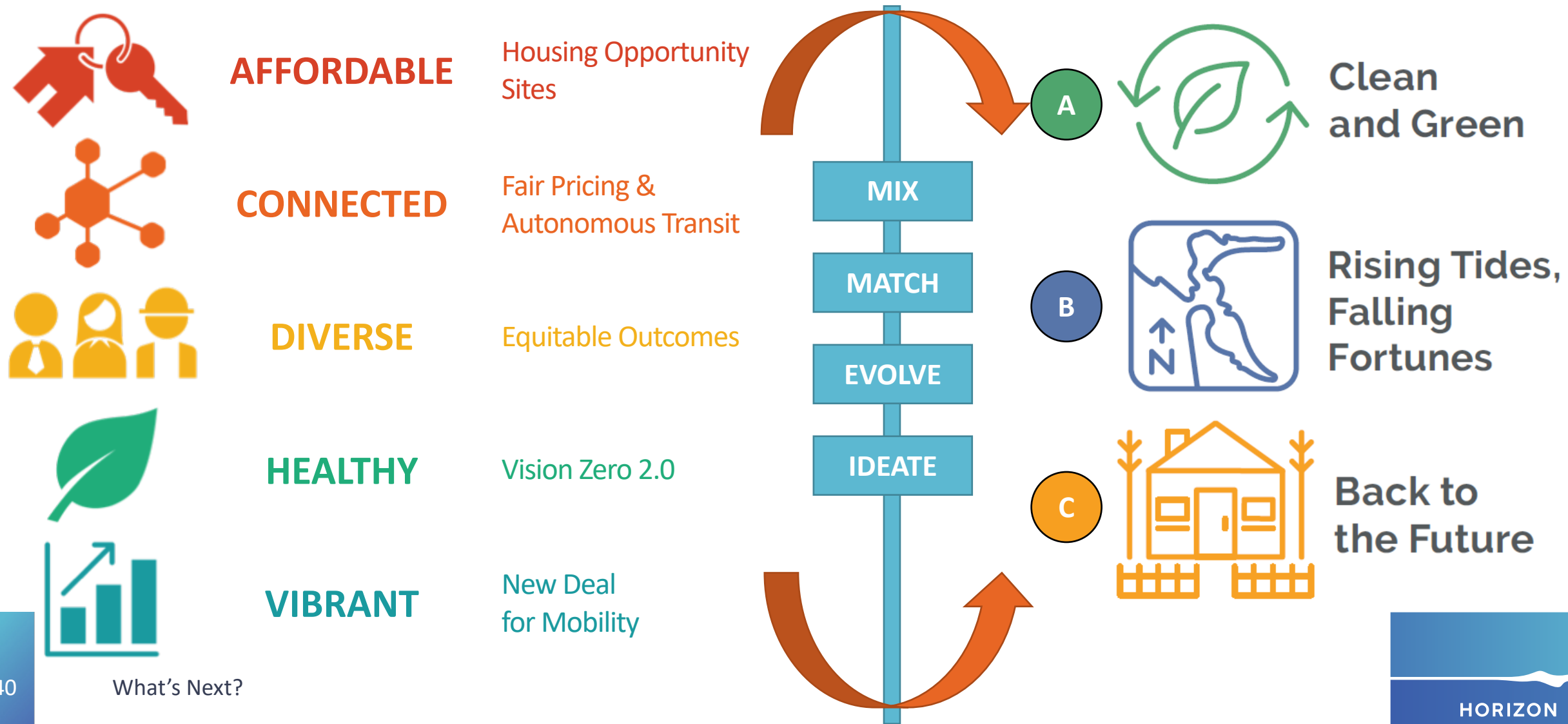
Reduced

sharing preferences

Increased

funding

Aligning Specific Strategies with Futures

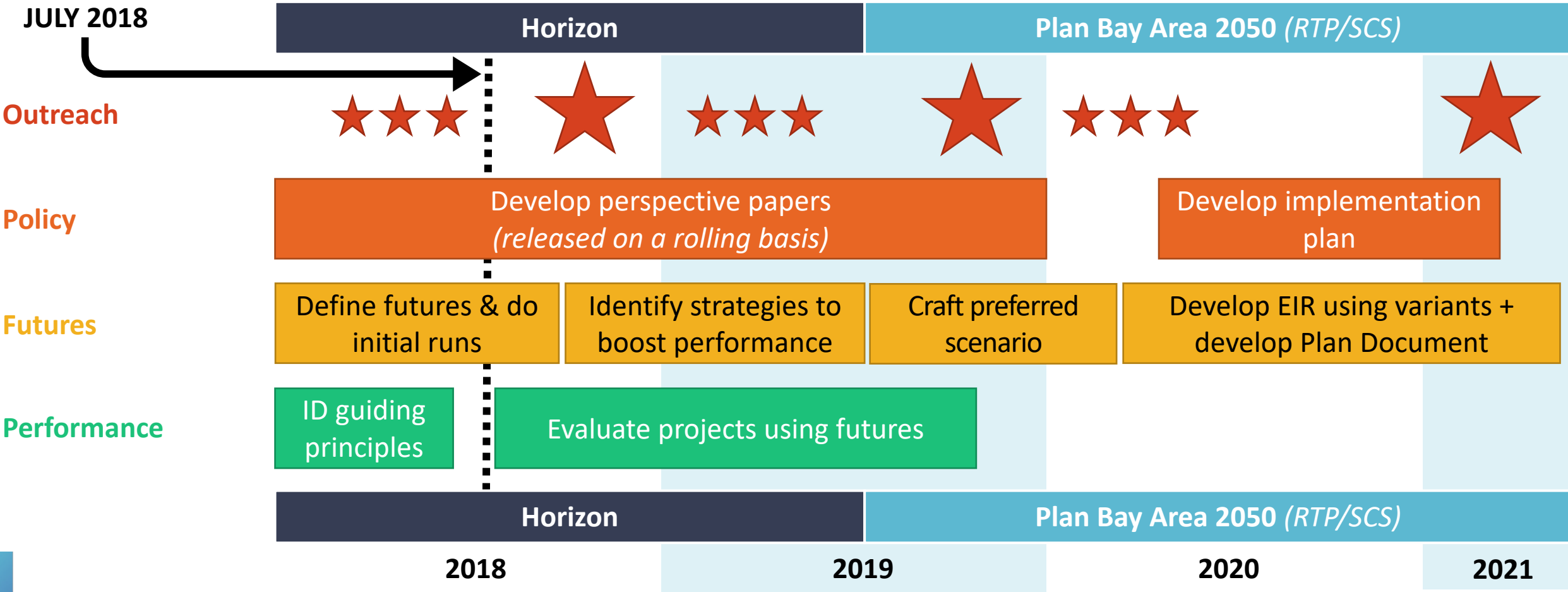


Strategies Outreach (Fall 2018)

- Later this fall, we will be conducting **public and stakeholder outreach** to determine which strategies and investments would be **most effective** in improving outcomes in each future.
- Strategies will need to address opportunities and challenges in each future related to:
 - **Transportation (including Autonomous Vehicles)**
 - **Land Use/Housing**
 - **Economic Development**
 - **Resilience**
- We will then analyze how effective these strategies and investments are in aligning outcomes in each future more closely with the Guiding Principles, **culminating in a final report in mid-2019.**



Horizon + Plan Bay Area 2050 Schedule



Questions?

Comments?



HORIZON

Thank you!

mtc.ca.gov/horizon