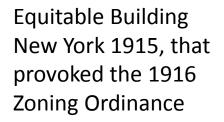
# Urban Design The Legacy of the New York 1916 Zoning Ordinance

John G. Ellis, AIA, RIBA

Mithun / Solomon



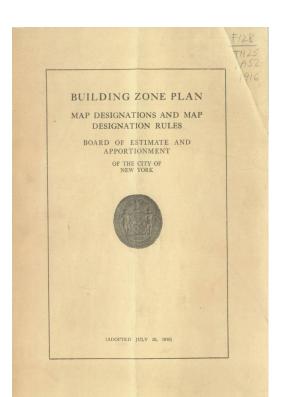




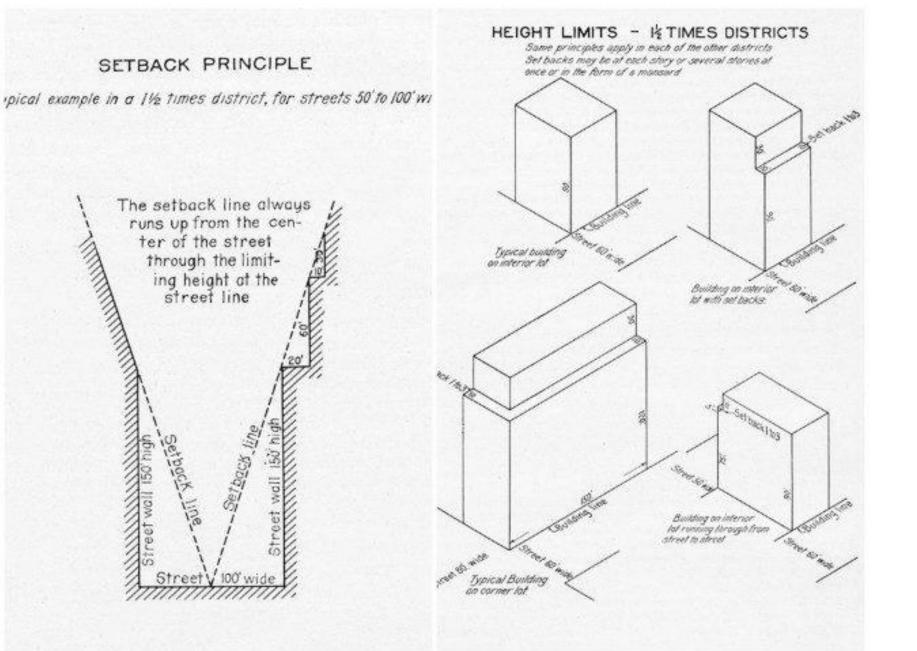




Equitable Building Manhattan Pre-1916 Zoning Ordinance



1916 New York Zoning Ordinance





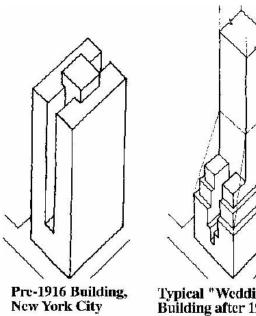
Street types

1916 Zoning Ordinance

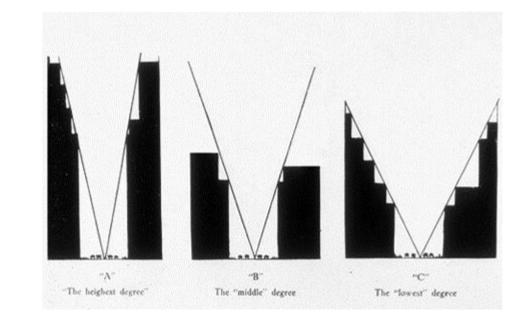


Streetwall setback heights





5, Typical "Wedding Cake" Building after 1916, New York City

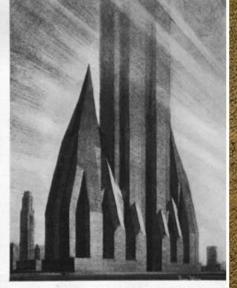


1916 New York Zoning Ordinance

## 1916 Zoning Ordinance



1. THE ENVELOPE AS DEFINED BY LAW. Assumed a city block 200 x 800 feet. The number and position (but not the volume) of the Dormers, likewise the shape and position (but not the area) of the tower, are optional with the designer. Otherwise this perspective is simply a pictorial representation of the maximum mass allowed by the present laws.



II. THE ENVELOPE MODIFIED BY A PLAN. Its appearance after having assumed a plan, and having passed this downward through the original envelope.



III THE MODIFIED ENVELOPE FILLED WITH RECTILINEAR FORMS. Its appearance after having substituted for the sloping planes, set-backs occurring at every second floor; tentative limitation being placed upon the tower.

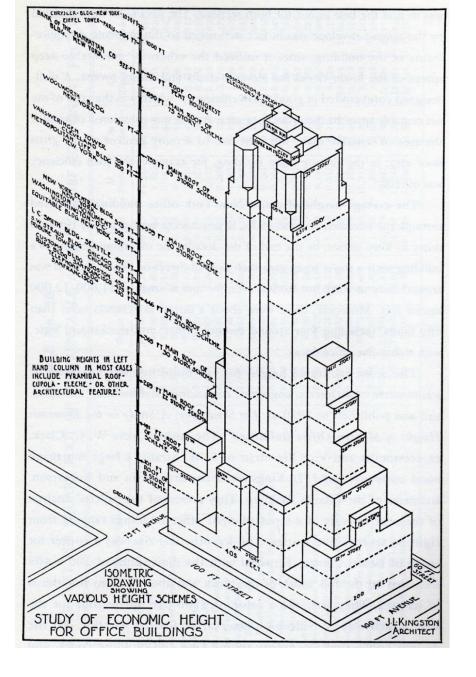


IV. THE MASS MODIFIED BY THE STEEL CONSTRUCTION.

Its appearance after conforming the set-backs to the steel grillage and truncating the pinnacles to the highest floor level, which contains a practicable area. The mass is now ready for architectural articulation.



Hugh Ferris drawings illustrating the 1916 Zoning Ordinance





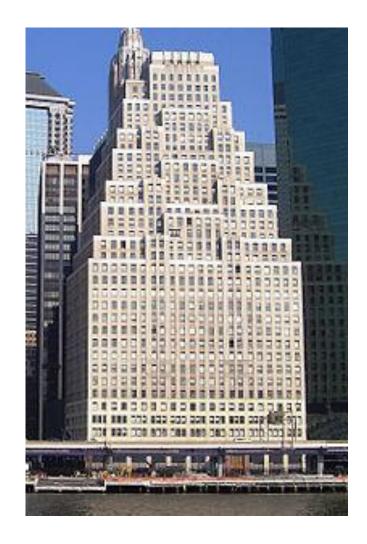
**Chrysler Building** 

1916 Zoning Ordinance



San Remo Towers, Central Park West

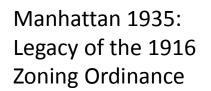
1916 Zoning Ordinance



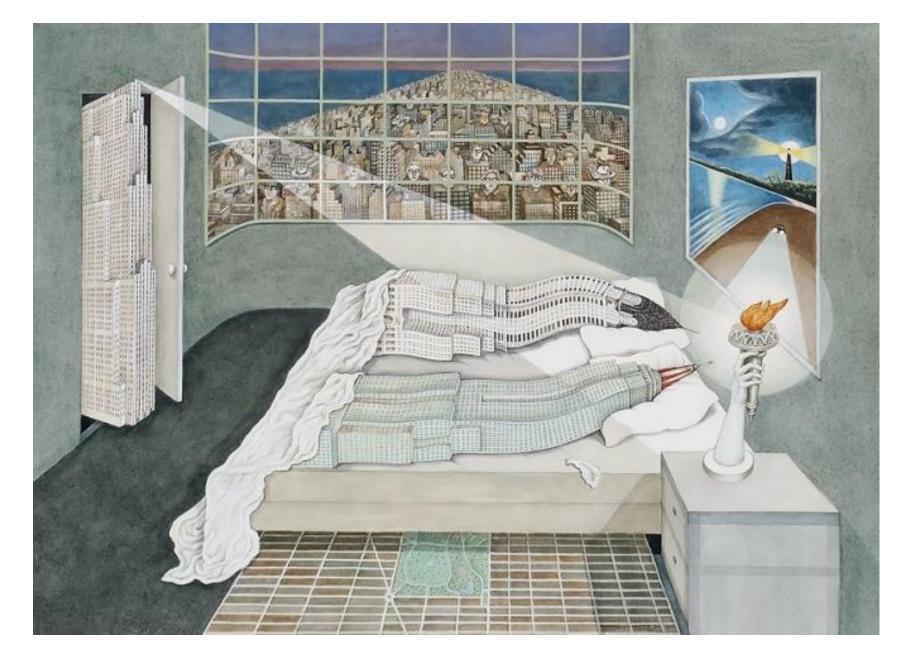
Water Street



Manhattan 1935: Legacy of the 1916 Zoning Ordinance







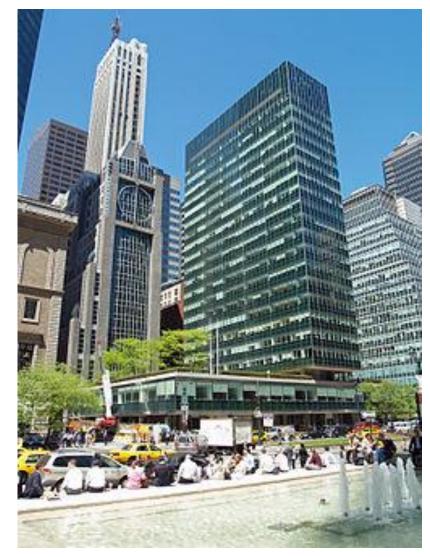
Empire State and Chrysler caught 'in flagrante!'

Madeleine Vreisendorp, from Delirious New York, by Rem Koolhaas



1961 NYC Zoning Ordinance

Seagram Bldg Mies Van der Rohe, Philip Johnson



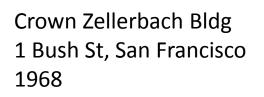
Lever House SOM

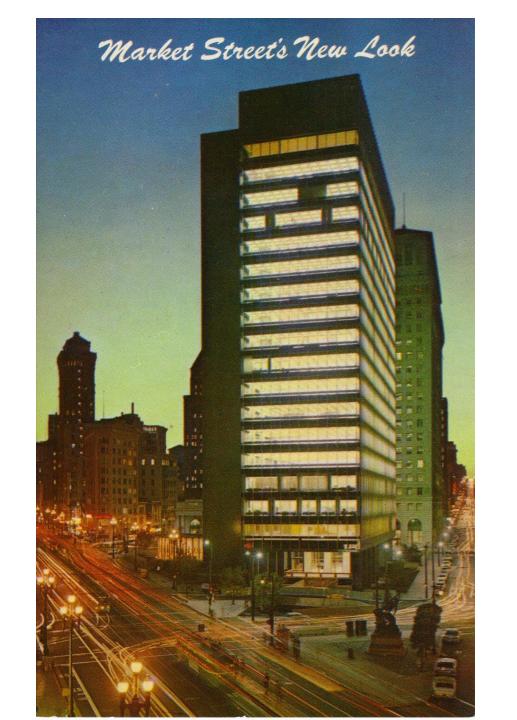
Seagram Building, New York 1961 Zoning





Sixth Avenue towers and plazas









Market Street, San Francisco 1970 era towers



Dean Macris SF Planning Director 1980-92, 2004

1985 Downtown Plan

### San Francisco Downtown Plan 1985

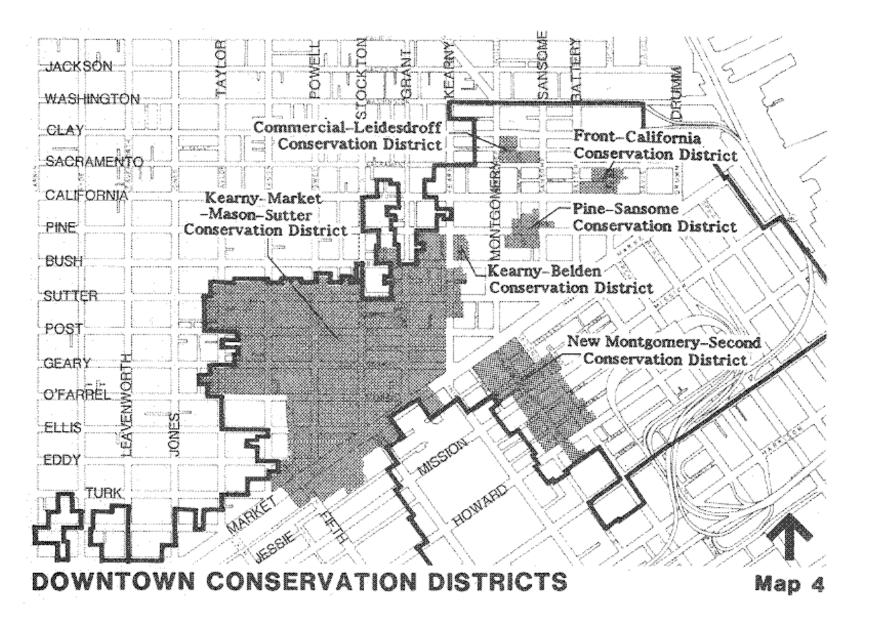
- Redirected commercial growth South of Market St around the Transbay Terminal
- 2. Downzoned areas to protect Chinatown and the Tenderloin Districts
- 3. Established growth targets per year for commercial development (950k sq.ft)
- Encouraged mixed-use buildings to increase housing in downtown
- 5. Reinforced Transit First policies, reduced parking ratios
- Protected over 300 historic buildings and Conservation Districts through the use of Transfer Development Rights
- Established height limits, bulk controls and tower separation controls to enhance the city skyline
- 8. Established developer fees to pay for housing, parks, childcare, transit and job training
- 9. Permitted new types of public open space including Privately Owned Public Open Space (POPOS)

10. Sunlight ordinances to provide year round sunlight to public parks and streets



1985 Downtown Plan

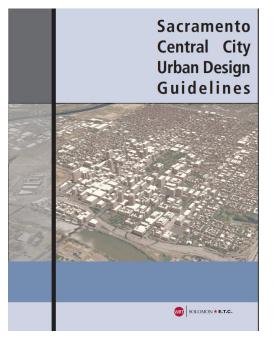
**MAP 01** 



1985 Downtown Plan



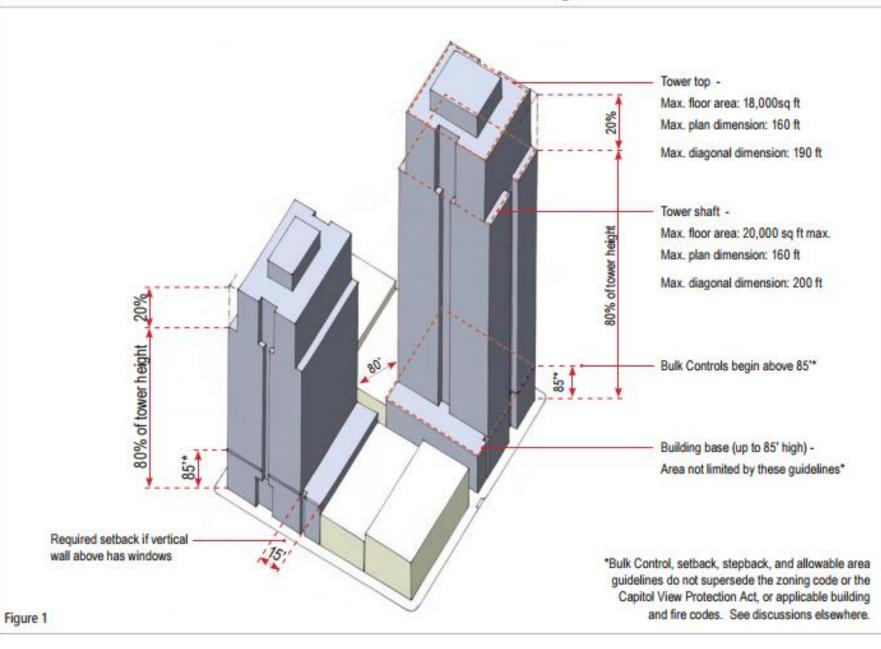




Sacramento Downtown Design Guidelines

Downtown Plan: Bulk Controls

Bulk Controls for Commercial Office and Commercial Office / Mixed-Use Buildings, and Hotels



#### **Case Studies:**

#### **Bulk Control Comparisons**

Several West Coast cities have strict bulk limits for residential towers in order to create tall slender buildings. Vancouver's towers typically have very small floorplates varying from 3,500-6,500 sq ft maximum (see image, previous page). San Francisco's Rincon Hill design guidelines permit towers an array of floor plates related to height ranging from 7,500 sq ft for a 300' high tower to 10,000 sq ft for a 500' high tower. The current generation of Sacramento's downtown residential towers has a range of much larger floor-plates, generally in the 12,500 sq ft -15,000 sq ft range.

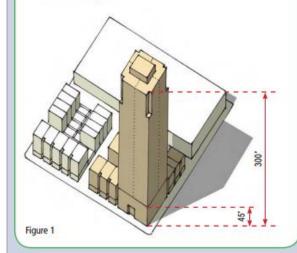
The three examples on this page compare design parameters for a 300'-high residential tower.



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- Max. tower floor plate: 7,500 sq ft (typically 4 units per floor)
- Max base building height 45 ft
- All parking below grade
- · 4 story row houses fill remainder of site
- Max. 2 towers per block





- Max. tower floor plate: 10,000 sq ft (typically 6-8 units per floor)
- Parking above grade
  - Building base height: 65'-85'
- Max 4 towers per block

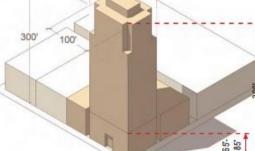
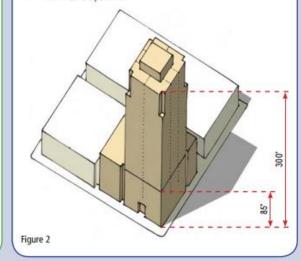


Figure 3

#### **Rincon Hill, San Francisco**

- Max. tower floor plate: 10,000 sq ft (typically 6-8 units per floor)
- Max. base building height: 85 ft
- Parking above grade
- Max. 2 towers per block



Comparison between Vancouver, Rincon Hill and Sacramento

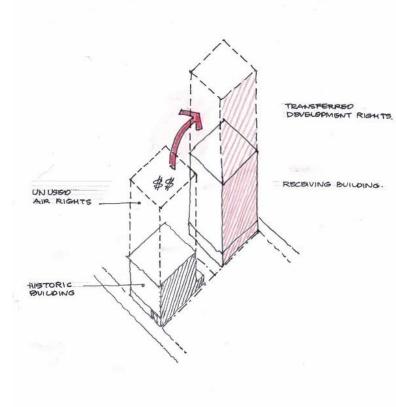
Downtown Plan: Bulk Controls

235 Pine Street SOM Architects

Downtown Plan: Bulk Controls

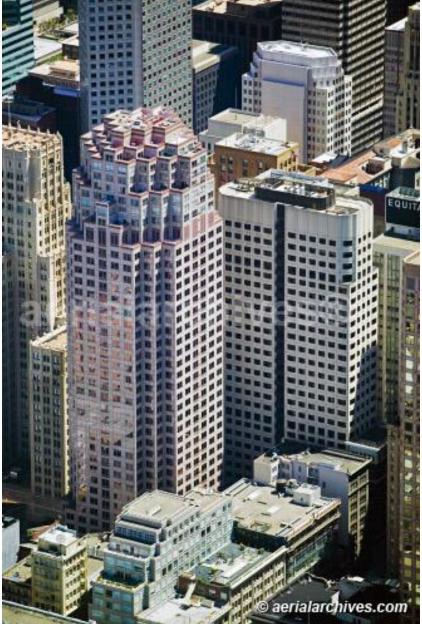


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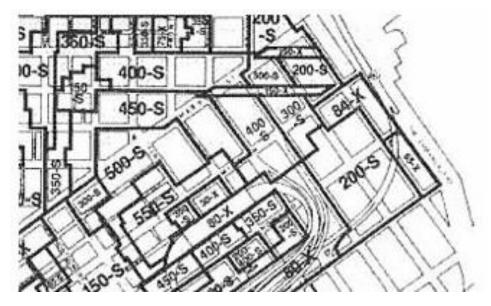




Hallidie Building to 333 Bush St

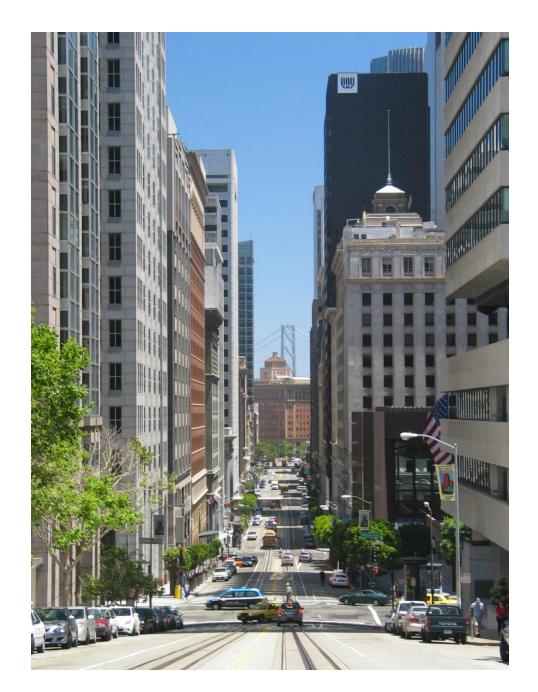


Downtown Plan: Transfer Development Rights



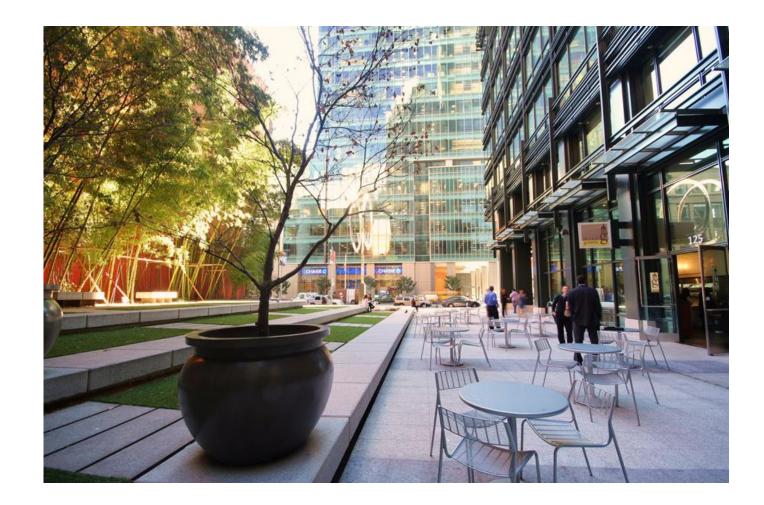
California Street View Corridor

Downtown Plan: Protecting View Corridors





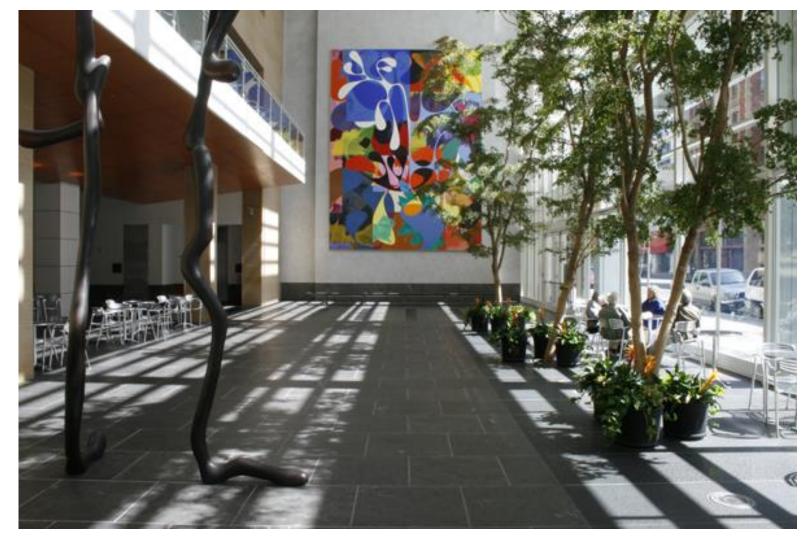
650 Mission Street, San Francisco



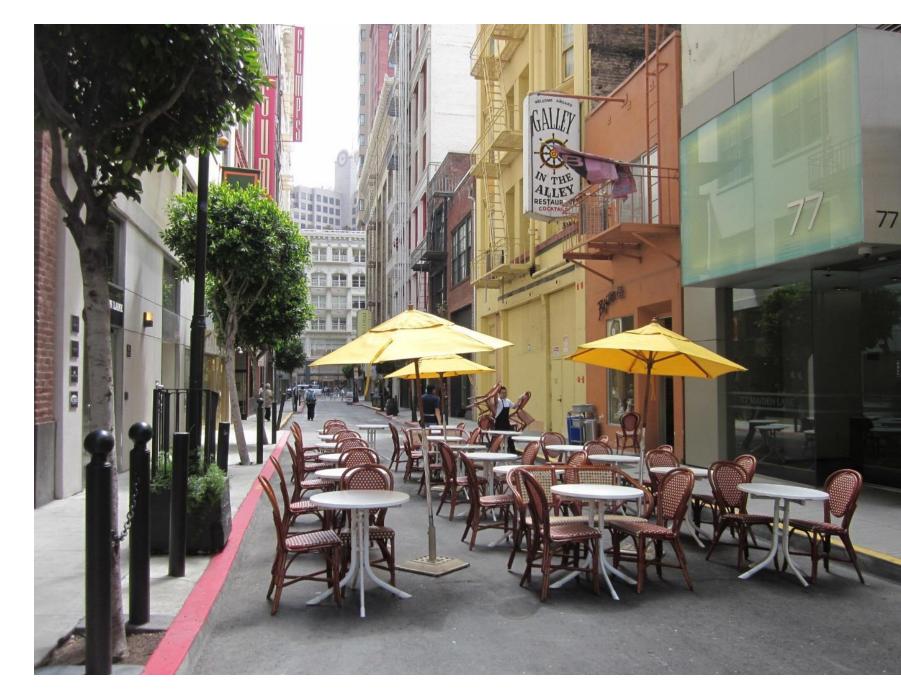
Downtown Plan: Pocket Parks



101 Second Street Atrium SOM Architects



Downtown Plan: POPOS



Downtown Plan Maiden Lane as a pedestrian space



Better Neighborhood 2002 Market/ Octavia

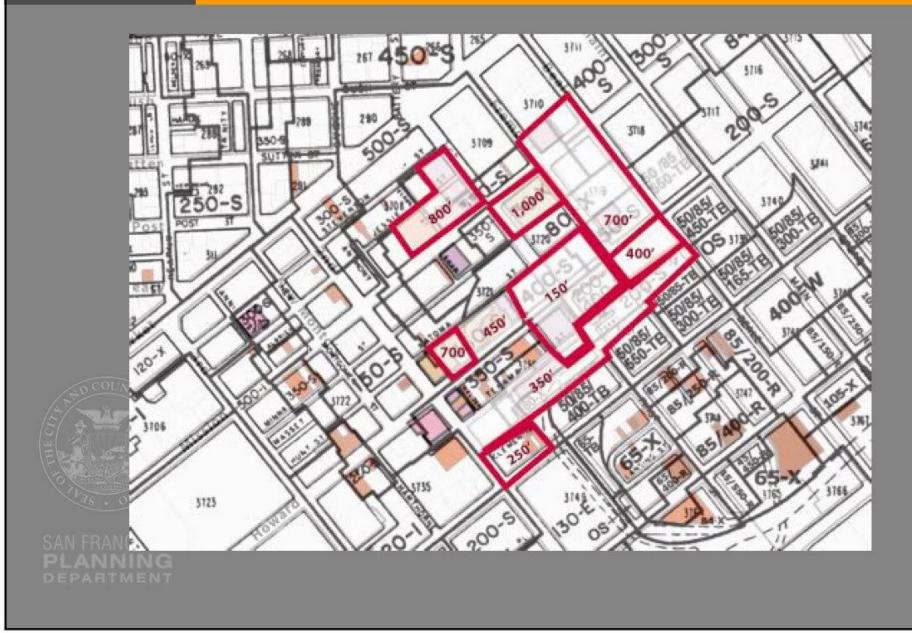


Option 3 Freeway Touchdown at 10th and Bryant Street; Octavia Boulevard Extended Along 13th Street

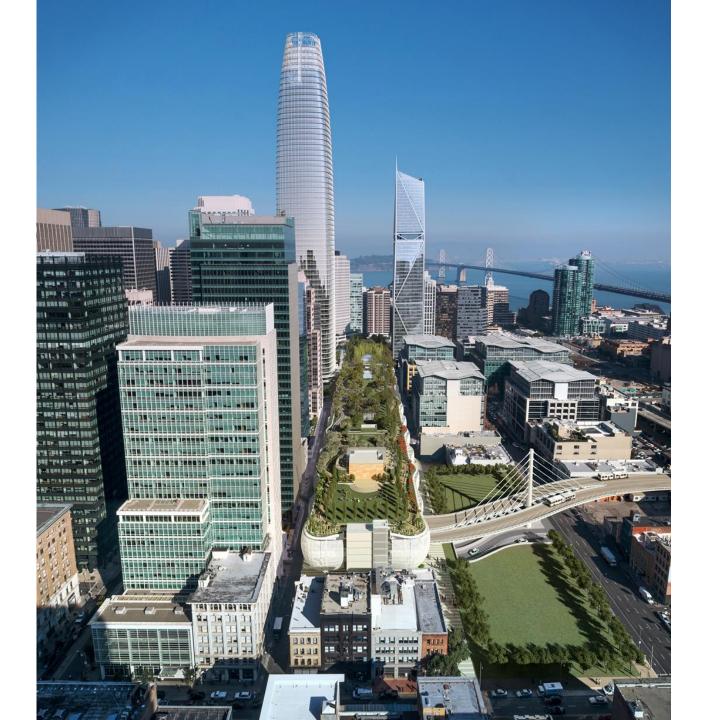


Rincon Hill

# Heights Scenario 1,000' Transit Tower



Rezoning Transbay District



San Francisco Transbay Terminal Park



San Francisco skyline 2020



San Francisco skyline 2020