Transit and Job Growth: Lessons for SB 375

Jed Kolko Public Policy Institute of California



Outline

Approaches to reducing VMT

- The land use transportation connection
- California's experience with transit-oriented development
- Policy recommendations

Reducing Driving Is Part of California's Climate Policy

- AB 32: Global Warming Solutions Act of 2006
 - Reduce economy-wide GHG emissions to 1990 levels by 2020
- SB 375 (2008): lower emissions by lowering car use
 - Regional per capita emission targets
 - Coordinated transportation and land use
- SB 375 aims to reduce per capita emissions by
 - about 7% by 2020
 - about 15% by 2035



Local Officials See High Potential in a Variety of Approaches



HD is high density; TOD is transit-oriented development

Integrated Approaches Reduce VMT Most



밀

Outline

Approaches to reducing VMT

- The land use transportation connection
- California's experience with transit-oriented development
- Policy recommendations

How Land Use Affects Travel

Land use patterns ...

- Density, jobs-housing distances, and design
- ... affect transportation behaviors
 - Number and length of trips, and travel mode

Examples:

- Higher densities = transit investments and ridership
- Jobs nearer housing = shorter commutes
- Short blocks = walking



Density in California: Good on Housing, Bad on Jobs



8

Few California Metros Have High Job Density

Metro	Population	Residential Density	Employment Density
Los Angeles-Long Beach-Santa Ana	2	2	23
San Francisco-Oakland-Fremont	12	3	3
Riverside-San Bernardino-Ontario	13	47	236
San Diego-Carlsbad-San Marcos	17	9	35
Sacramento-Arden-Arcade-Roseville	27	30	24
San Jose-Sunnyvale-Santa Clara	28	6	47
Fresno	58	40	144
Oxnard-Thousand Oaks-Ventura	61	19	212
Bakersfield	70	54	271
Stockton	82	21	209
Santa Rosa-Petaluma	98	89	206
Modesto	100	36	233

ద

Ranking among all U.S. metros

Spurring Transit Use Is a Major Challenge



- Transit usage up modestly in all metros, but still low (5.5% of all commutes)
- 75% still drive alone to work
- VMT per capita rose
 3.5% in California,
 1990-2008
 - Up 13.7% nationally



Job Density Lifts Transit Ridership

- Job density is strongest predictor of high transit ridership
 - Job centralization matters, too
- However, only modest scope for reducing VMT through higher density
 - Land use patterns change slowly
 - Uncertain feasibility of widespread dense development
- Focus on job density at transit stations



Ridership Requires Proximity





Outline

Approaches to reducing VMT

- The land use transportation connection
- California's experience with transit-oriented development
- Policy recommendations

Transit-Oriented Development Is Major Opportunity for California

- New and expanding transit systems
 - -200+ new rail stations in 1992-2006
 - Additional systems and lines planned
- SB 375 streamlines environmental review for "transit priority projects"
- Can integrate parking strategies and walkable design
- Planners in jurisdictions with rail optimistic about TOD potential



Has Job Density Increased Near Transit?



Fruitvale BART Transit Village

- Looked at all new transit stations 1992-2006
- Measured employment growth:
 - Within ¼ mile of transit station
 - Before and after station opening
 - Vs. comparison blockgroups

Transit Node and Candidate Comparison Areas



밀려

- Black dot: Concord
 BART
- Gray: ¼ mile from transit
- White: ¹/₂ mile buffer
- Green: candidates for comparison

No Boost to Job Growth Near Transit

- New stations are in high density areas
- BUT no increase in job growth after stations opened, on average
- Growth increased around some stations, decreased around others
- Stronger growth near stations:
 - Farther from older transit stations
 - With higher initial density



Employment Effects Vary Across Stations



- Blue circles: positiveRed circles: negative
- Shaded circles = significant



Adding Jobs Near Transit Requires Active Policy

- False optimism that jobs "take care of themselves"
- Existing zoning patterns and fiscal incentives not sufficient
- TOD projects emphasize housing over jobs
 - SB 375 favors residential over commercial development
- Case studies show need for active and coordinated planning
 - Hollywood portion of LA Red Line
 - Washington Metro: Arlington vs. Fairfax

Outline

Approaches to reducing VMT

- The land use transportation connection
- California's experience with transit-oriented development
- Policy recommendations

Optimism, with Warnings

On the plus side:

- Active promotion of denser land use
- Policies and planners appreciate integrated strategies
- But success means reversing some trends:
 - California employment density is low and falling
 - Missed opportunity to boost employment near transit stations



What California Should Do

Encourage job growth near transit
 Shift from current tilt toward housing

Increase cost of driving and parking

- Most effective, but unpopular and underutilized
- Supports TOD's
- Large role for state and feds



Land Use Policy: Beyond SB 375

- Land use patterns affect emissions, aside from VMT
 - Denser units: smaller, less energy-intensive
 - Milder regions emit less per capita
- Benefits of density, aside from lower emissions
 - Public health
 - Water consumption



Notes on the use of these slides

These slides were created to accompany a presentation. They do not include full documentation of sources, data samples, methods, and interpretations. To avoid misinterpretations, please contact:

Jed Kolko: 415-291-4483; kolko@ppic.org

Thank you for your interest in this work.

