

[Administrative Code - Urban Agriculture Program]

Ordinance amending the San Francisco Administrative Code by adding Sections 53.1 through 53.4 to: 1) establish an Urban Agriculture Program to oversee and coordinate all of the City's Urban Agriculture activities; and 2) adopt goals for the City related to Urban Agriculture.

NOTE: Additions are single-underline italics Times New Roman;
deletions are ~~strike-through italics Times New Roman~~.
Board amendment additions are double-underlined;
Board amendment deletions are ~~strikethrough normal~~.

Be it ordained by the People of the City and County of San Francisco:

Section 1. **Findings.** The Board of Supervisors finds and declares as follows:

1. Urban agriculture provides multiple benefits to San Franciscans. It connects City residents to the broader food system, provides green space and recreation, can save public agencies money, provides ecological benefits and green infrastructure, builds community, and offers food access, public health, and economic development potential.

2. San Franciscans have consistently demonstrated a demand for more space in which they can grow food. While private land offers some possibilities, public land is more likely to meet the demand. Land audits have surveyed potential sites and revealed that there is public land suitable for urban agriculture.

3. Access to land, materials, and supportive infrastructure are the top needs for people and groups interested in increasing food production within the City. Land access is critical for many residents living in apartments and other dense areas without access to open space for growing food. Access to materials would make it easier for urban gardeners and farmers to acquire basic resources such as mulch, compost, and tools. To prosper, those growing and

1 selling produce in the City also require supportive infrastructure, such as access to water,
2 distribution channels, facilities for processing and serving food, and educational opportunities
3 for aspiring gardeners.

4 4. At least seven City agencies provide funding for urban agriculture activities. In the
5 past five years, total funding from the City has averaged approximately \$580,000 per year.
6 The lack of coordination among agencies has led to an overall decline in City resources for
7 urban agriculture activities relative to the funding level of the 1990s. Additionally, agencies
8 such as the Planning Department, Port, Library Department, and the County Agricultural
9 Commissioner support urban agriculture, though they currently do not provide funding.

10 5. The City currently lacks institutional support for urban agriculture. There is no
11 full-time staff person dedicated to this issue and no citywide cross-departmental urban
12 agriculture agenda. This lack of cohesion and accountability has created uncoordinated and
13 duplicative urban agriculture efforts thus far.

14 6. The City has taken important steps forward with the Executive Directive on Healthy
15 and Sustainable Food in 2009 and the passage of the Urban Agriculture Zoning Ordinance in
16 2011. However, much more remains to be done.

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18 Section 2. The San Francisco Administrative Code is hereby amended by adding
19 Chapter 53, Sections 53.1 through 53.4, to read as follows:

20
21 **SEC. 53.1. TITLE.**

22 *This Chapter shall be entitled "the Urban Agriculture Ordinance".*

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Supervisors Chiu, Avalos, Olague, Mar, Cohen
BOARD OF SUPERVISORS

1 **SEC. 53.2. "URBAN AGRICULTURE" DEFINED.**

2 "Urban Agriculture" is the growing of plants and raising of animals, usually for food or
3 flowers. Urban agriculture can occur in many types of places in the City, including, but not limited to,
4 home gardens, community gardens, market gardens, demonstration gardens, gardens at institutions
5 such as schools, workplaces, and jails, urban farms, orchards, rooftops, and greenhouses.

6
7 **SEC. 53.3. URBAN AGRICULTURE PROGRAM.**

8 (a) Establishment. There is hereby created an Urban Agriculture Program for the City and
9 County of San Francisco.

10 (b) Duties. The Urban Agriculture Program shall:

11 (1) Coordinate Urban Agriculture efforts with other public agencies operating in the
12 City, including, but not limited to, the Recreation and Park Department, Public Utilities Commission,
13 Department of Public Works, Department of Public Health, Department of the Environment, Planning
14 Department, Department of Building Inspection, the San Francisco Food Security Task Force, County
15 Agricultural Commissioner, Department of Real Estate, Public Library, Mayor's Office of
16 Neighborhood Services, City Administrator, Port, and Airport, and the San Francisco Unified School
17 District, City College of San Francisco, California Department of Parks and Recreation, United States
18 National Park Service Golden Gate Recreation Area, and the University of California Cooperative
19 Extension;

20 (2) Be responsible for promoting the development of comprehensive programs, policies
21 and strategies to meet the goals described in Section 53.4 and generally enhance and increase Urban
22 Agriculture in San Francisco;

23 (3) Develop strategic partnerships with community organizations, schools, and others
24 for the purpose of advancing Urban Agriculture in San Francisco, and seek public feedback from these
25 partners in major policy decisions;

- 1 (4) Advocate for Urban Agriculture policies and funding at the State and Federal level;
2 and,
- 3 (5) Collect data and metrics related to Urban Agriculture and make that information
4 available to the public;
- 5 (6) Coordinate support among public agencies and community organizations for
6 gleaning programs that collect excess produce from gardens, urban farms, and other sources in the
7 City and distribute that produce to those in need;
- 8 (7) Explore how Urban Agriculture can enhance existing job training programs
9 and provide new job training and employment opportunities for all San Francisco residents,
10 including low income individuals and youth, and can create employment opportunities and
11 incentives for employers to hire San Francisco residents for food-growing programs
12 Explore how Urban Agriculture can provide job training and employment opportunities for San
13 Francisco residents;
- 14 (8) Consult with the County Agricultural Commissioner and Director of Public Health
15 to ensure that Urban Agriculture projects conform to applicable agricultural and public health laws
16 and regulations and do not cause or contribute to public health risks, such as soil contamination and
17 vermin infestations; and,
- 18 (9) Ensure that existing Urban Agriculture spaces are being utilized fully.
- 19 (c) Strategic Plan. By December 31, 2012, the Mayor and the City Administrator, in
20 consultation with relevant City departments and community stakeholders, shall develop a strategic plan
21 for the Urban Agriculture Program to carry out its duties and to meet the City's stated Urban
22 Agriculture goals, as contained in Sections 53.3 and 53.4. The strategic plan shall contain baseline
23 data on Urban Agriculture in San Francisco, including, but not limited to, an accounting of all City
24 funding and resources, a list of all local Urban Agriculture programs, a count of all active and inactive
25 sites and site coordinators, a count of waiting lists, and a needs assessment of resident, organization,

1 and business needs. The strategic plan shall also include a projected budget for the Urban Agriculture
2 Program and identify potential sources of funding. The Mayor and the City Administrator shall submit
3 the strategic plan to the Board of Supervisors for its approval by resolution, and make the plan
4 available to the general public, by December 31, 2012. The strategic plan may set new target dates for
5 the City to reach the Urban Agriculture Goals set in Section 53.4, and those new dates shall be deemed
6 ratified by the Board's approval of the strategic plan.

7 (d) **External Evaluation.** By December 31, 2012, the Mayor and the City Administrator shall
8 evaluate which City agency or non-profit organization receiving City funds should permanently
9 manage the coordination of Urban Agriculture activities and house the Urban Agriculture Program.
10 The evaluation shall examine fiscal capacity to secure reasonable funding as well as programmatic
11 capacity to implement the Strategic Plan. The Mayor and the City Administrator shall submit the
12 results of this evaluation and their recommendation to the Board of Supervisors and make the
13 evaluation and recommendation available to the public.

14 (e) **Annual Report.** By January 1, 2014 and every year thereafter, the Urban Agriculture
15 Program shall provide a report to the Mayor and Board of Supervisors summarizing key Urban
16 Agriculture achievements, challenges, and indicators from the previous year, including an official
17 accounting of all City funding for Urban Agriculture and an inventory of local resources and programs
18 relevant to Urban Agriculture in San Francisco. These annual reports shall also provide data on
19 progress the City made in the prior year towards meeting each of the Urban Agriculture Program's
20 goals, as contained in Section 53.4.

21 (f) **It shall be City policy that for Fiscal Year 2012-13, the City shall ensure that there is at**
22 least one full-time staff person assigned to support coordination of Urban Agriculture programs among
23 City agencies and community stakeholders.

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Supervisors Chiu, Avalos, Olague, Mar, Cohen
BOARD OF SUPERVISORS

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6/11/2012

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1 **SEC. 53.4. URBAN AGRICULTURE GOALS.**

2 The City hereby adopts the following goals related to Urban Agriculture:

3 (1) To complete and publish, by January 1, 2013, an audit of City-owned buildings with
4 rooftops potentially suitable for both commercial and non-commercial Urban Agriculture;

5 (2) To develop, by January 1, 2013, incentives for property owners to allow temporary Urban
6 Agriculture projects, particularly on vacant and blighted property awaiting development;

7 (3) To develop, by January 1, 2013, a streamlined application process for Urban Agriculture
8 projects on public land, with clear evaluation guidelines that are consistent across agencies;

9 (4) To create, by July 1, 2013, a "one-stop shop" for Urban Agriculture that would provide
10 information, programming, and technical assistance to all San Francisco residents, businesses, and
11 organizations wishing to engage in Urban Agriculture;

12 (5) To develop new Urban Agriculture projects on public land where residents demonstrate
13 desire for the projects, with at least 10 new locations for Urban Agriculture completed by January 1,
14 2014;

15 (6) To open garden resource centers in neighborhoods across the City, either at existing or new
16 sites, that provide residents with resources such as compost, seeds, and tools, with at least 5 completed
17 by January 1, 2014; and,

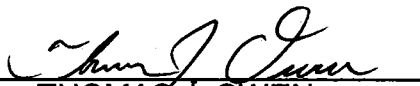
18 (7) To develop sufficient Urban Agriculture resources such that by January 1, 2014, San
19 Francisco residents seeking a community garden plot have to wait no more than a year for access to a
20 plot.

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22 Section 3. **Effective Date.** This ordinance shall become effective 30 days from the
23 date of passage.
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1 Section 4. This section is uncodified. In enacting this Ordinance, the Board intends to
2 amend only those words, phrases, paragraphs, subsections, sections, articles, numbers,
3 punctuation, charts, diagrams, or any other constituent part of the Administrative Code that
4 are explicitly shown in this legislation as additions, deletions, Board amendment additions,
5 and Board amendment deletions in accordance with the "Note" that appears under the official
6 title of the legislation.

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9 APPROVED AS TO FORM:
10 DENNIS J. HERRERA, City Attorney

11
12 By:


THOMAS J. OWEN
Deputy City Attorney

REVISED LEGISLATIVE DIGEST

(6/11/2012, Amended in Committee)

[Administrative Code - Urban Agriculture Program]

Ordinance amending the San Francisco Administrative Code by adding Sections 53.1 through 53.4 to: 1) establish an Urban Agriculture Program to oversee and coordinate all of the City's Urban Agriculture activities; and 2) adopt goals for the City related to Urban Agriculture.

Existing Law

The City does not currently have a program to survey and coordinate urban agriculture Citywide.

Amendments to Current Law

The proposal would amend the Administrative Code to create an "Urban Agriculture Program" for the City. The proposal defines "Urban Agriculture" as "the growing of plants and raising of animals, usually for food or flowers," in places such as home gardens, community gardens, market gardens, demonstration gardens, gardens at institutions such as schools, workplaces, and jails, urban farms, orchards, rooftops, and greenhouses.

The proposal would adopt a number of overarching goals for Urban Agriculture in San Francisco:

- To complete and publish, by January 1, 2013, an audit of City-owned buildings with rooftops potentially suitable for both commercial and non-commercial Urban Agriculture;
- To develop, by January 1, 2013, incentives for property owners to allow temporary Urban Agriculture projects, particularly on vacant and blighted property awaiting development;
- To develop, by January 1, 2013, a streamlined application process for Urban Agriculture projects on public land, with clear evaluation guidelines that are consistent across agencies;

- To create, by July 1, 2013, a “one-stop shop” for Urban Agriculture that would provide information, programming, and technical assistance to all San Francisco residents, businesses, and organizations wishing to engage in Urban Agriculture;
- To develop new Urban Agriculture projects on public land where residents demonstrate desire for the projects, with at least 10 new locations for Urban Agriculture completed by January 1, 2014;
- To open garden resource centers in neighborhoods across the City, either at existing or new sites, that provide residents with resources such as compost, seeds, and tools, with at least 5 completed by January 1, 2014; and,
- To develop sufficient Urban Agriculture resources such that by January 1, 2014, San Francisco residents seeking a community garden plot have to wait no more than a year for access to a plot.

The target dates could be modified in the Strategic Plan for the Urban Agriculture Program, discussed below.

To achieve these goals, the proposal would create an Urban Agriculture Program for the City. The Program would have several functions:

- Coordination of Urban Agriculture efforts among City departments and other public agencies operating in the City;
- Development of comprehensive programs, policies and strategies to meet the City's Urban agriculture goals;
- Development of strategic partnerships with community organizations, schools, and others to advance Urban Agriculture;
- Advocacy for Urban Agriculture policies and funding at the State and Federal level;
- Collection and public dissemination of information related to Urban Agriculture;
- Coordination of support among public agencies and community organizations for gleaning programs that collect and distribute excess produce;

- Exploration of how Urban Agriculture can complement existing job training programs and provide new job training and employment opportunities for San Francisco residents, and can create employment opportunities and incentives for employers to hire San Francisco residents for food-growing programs;
- Consultation with the County Agricultural Commissioner and the Director of Public Health on ensuring the safe and lawful operation of Urban Agriculture projects, and the prevention of potential public health risks that may be associated with such activities; and,
- Confirmation that existing Urban Agriculture spaces are utilized fully.

The proposal would require the Mayor and the City Administrator to develop a Strategic Plan for the Urban Agriculture Program in consultation with City departments and community stakeholders by December 31, 2012. The plan would contain baseline data on Urban Agriculture in San Francisco, including an accounting of all City funding and resources, a list of all local Urban Agriculture programs, a count of all active and inactive sites and site coordinators, a count of waiting lists, and a needs assessment of resident, organization, and business needs. The Plan would also include a projected budget for the Urban Agriculture Program and identify potential sources of funding. The Mayor and City Administrator would submit the Plan to the Board of Supervisors for its approval by resolution.

Under the proposal, the Mayor and the City Administrator would also evaluate which City agency or non-profit organization receiving City funding should permanently manage the Urban Agriculture Program. The evaluation would examine the successor agency's fiscal capacity to secure reasonable funding as well as its programmatic capacity to implement the Strategic Plan. The Mayor and the City Administrator would submit the results of this evaluation and their recommendation to the Board of Supervisors by December 31, 2012, along with the Strategic Plan.

By January 1, 2014 and every year thereafter, the Urban Agriculture Program would submit a report to the Mayor and Board of Supervisors summarizing key Urban Agriculture achievements, challenges, and indicators from the previous year, including an official accounting of all City funding for Urban Agriculture and an inventory of local resources and programs relevant to Urban Agriculture in San Francisco. These annual reports would also provide data on progress the City made in the prior year towards meeting each of the Urban Agriculture Program's goals.

The proposal would also make it City policy to ensure that for Fiscal Year 2012-13, there is at least one full-time staff person in City service assigned to support coordination of Urban Agriculture programs among City agencies and community stakeholders.